

CITY OF MILTON, WISCONSIN

**FINANCIAL STATEMENTS
WITH INDEPENDENT AUDITORS'
REPORT**

DECEMBER 31, 2015

CITY OF MILTON, WISCONSIN

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INDEPENDENT AUDITORS' REPORT

To the Common Council
City of Milton, Wisconsin

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Milton ("City"), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Milton, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the City of Milton has implemented Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Standard No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 6 through 18, post-employment healthcare benefits schedules on page 52, Wisconsin Retirement System Schedules on page 53, and budgetary comparison information on pages 54 and 55 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Milton's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued a report dated May 24, 2016, on our consideration of the City of Milton's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Milton's internal control over financial reporting and compliance.

Hawkins Ash CPAs, LLP

La Crosse, Wisconsin
May 24, 2016

CITY OF MILTON, WISCONSIN
MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2015

The City of Milton's discussion and analysis is designed to:

1. Assist the reader in focusing on significant financial issues;
2. Provide an overview of the City's financial activity;
3. Identify changes in the City's financial position (its ability to address the next and subsequent year challenges);
4. Identify any material deviations from the financial plan, the adopted budget; and,
5. Identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the report year's activities, resulting changes and currently known facts, please read it in conjunction with the City's financial statements (beginning on page 18).

The City's government-wide financial statements have been prepared on the full-accrual basis of accounting in conformity with generally accepted accounting principles (U.S. GAAP). The City's fund financial statements for governmental funds (General, Special Revenue, Debt Service, and Capital Projects) have been prepared on the modified accrual basis of accounting in conformity with GAAP. The City's Proprietary funds (Enterprise - Water, Sewer & Stormwater) are accounted for on the accrual basis. A detailed discussion on Government-wide and Fund financial statements can be found on pages 30-32.

Financial Highlights

- As shown on the Statement of Net Position, fiscal year December 31, 2015 ended with an Unrestricted Net Position Balance of \$432,976 in Governmental Activities. This is an increase of \$1,051,873 from the prior year primarily due to the construction of the new City Hall and police station. These monies are intended to provide a cushion against significant downturns in revenues and to maintain sufficient working capital and cash flow to meet daily financial needs. Other reserves have been designated by management to address annual budget amendments, furniture and equipment replacement, major repairs and Parkland improvements.
- Also shown on the statement of Net Position is an Unrestricted Net Position Balance of \$1,970,764 in the Business Activities category. This is an increase of \$790,296 from the prior year primarily due to the purchase of capital assets. These monies are intended to provide a cushion against significant downturns in revenues and to maintain sufficient working capital and cash flow to meet daily financial needs. Other reserves have been designated by management to address equipment replacement and bond reserve requirements.

- From the Statement of Activities, General Revenues, primarily property taxes were used to support the following major activities. The property tax amount for each function was:
 - \$670,789 for General Government purposed - administration, finance, facilities and City Council
 - \$1,405,020 for Public Safety - Police, Fire, Building Inspection.
 - \$1,105,365 for public works
 - \$1,275 for Health and Human Services
 - \$453,783 for Culture and Recreation
 - \$181,353 for Conservation and development
 - \$569,767 for Interest and Fiscal charges.
- As of December 31, 2015, the committed, assigned, or unassigned, all of which is available for spending at the City's discretion, general fund was \$1,108,065 or approximately 27% of total general fund revenues.
- As of December 31, 2015, total long-term obligations increased by \$425,046 due to the City issuing new long-term debt for road projects and a library expansion.

Using this Annual Report

This discussion and analysis is intended to serve as an introduction to the City of Milton's basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves. Comparative data for 2015 is provided for analysis of the City of Milton's change in net position.

The primary focus of the City of Milton's financial statements since the time of incorporation has been to summarize fund type information. With this new report, the old method has been discarded. The new focus is on both the City as a whole (government-wide) and the major individual funds. Providing both perspectives (government-wide and major fund) allows the user to address relevant questions, broaden a basis for comparison whether year to year or government to government, and enhance the City's accountability.

Government-Wide Financial Statements

The Government-wide financial statements are designed to be corporate-like in that all governmental and business-type activities are consolidated into columns, which add to a total for the Primary government.

The statement of net position presents information on all of the City of Milton's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Milton is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation and sick leave).

Both of the government wide financial statements distinguish functions of the City of Milton that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Milton include general government, public safety, public works, health and human services, culture, recreation and education, conservation and development. The business-type activities of the City of Milton include the Milton Water, Wastewater and Stormwater Utilities.

The government-wide financial statements can be found on pages 18-19 of this report.

Fund Financial Statements

Traditional users of governmental financial statements will find the Fund Financial Statements presentation more familiar. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Milton, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Milton can be divided into two categories: governmental funds and proprietary funds. The focus is now on Major Funds, rather than types. A Major Fund is defined in the following manner:

- a. Total assets, liabilities, and revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least ten percent (10%) of the corresponding total (assets, liabilities, etc.) for all funds of that category or type (that is, total governmental or total enterprise funds): and,
- b. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental or enterprise fund are at least five percent (5%) of the corresponding total for all governmental and enterprise funds combined; or,
- c. Any other governmental or enterprise fund that the government's officials believe is particularly important. (Added to this report is the City's Debt Service Fund due to the City's borrowing policy).

Governmental Funds

The Governmental funds are presented on a sources and uses of liquid resources basis. This is the manner in which the budget is typically developed. The flow and availability of liquid resources is a clear and appropriate focus for any analysis of government. Governmental funds are established to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Milton maintains twelve individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, the Debt Service Fund and the Capital Improvements Fund, which are considered to be major funds. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements later in this report.

The basic governmental fund financial statements can be found on pages 20-23 of this report.

Proprietary Funds

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Milton uses enterprise funds to account for the Milton Water, Wastewater and Stormwater Utilities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Milton Water, Wastewater and Stormwater Utilities, which are considered to be a major fund of the City of Milton.

The basic proprietary fund financial statements can be found on pages 24-27 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Milton's own programs. The accounting for fiduciary funds is similar to that used for proprietary funds. The City of Milton uses fiduciary funds to account for taxes collected for the benefit of overlapping tax jurisdictions.

The fiduciary fund financial statements can be found on page 28 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-46 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, required supplementary information presents a post healthcare benefits schedules to show funding level of the liability as well as a budgetary comparison schedule for the General Fund to demonstrate compliance with the budget.

The combining statements referred to earlier in connection with nonmajor governmental funds and other information related to the individual funds are presented immediately following the required supplementary information. Individual fund statements and schedules can be found on pages 58-61 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Milton, assets exceeded liabilities by \$17,872,964 at the close of 2015. The following table reflects the condensed Statement of Assets.

2015 City of Milton's Net Position						
	Governmental Activities		Business-Type Activities		Total Primary Government	
	2015	2014	2015	2014	2015	2014
Current and other assets	\$ 8,353,960	6,910,287	\$ 6,135,091	2,918,273	\$ 14,489,051	9,828,560
Capital assets	30,490,669	30,370,814	17,774,424	17,832,306	48,265,093	48,203,120
Total assets	\$ 38,844,629	37,281,101	\$ 23,909,515	20,750,579	\$ 62,754,144	58,031,680
Long-term debt	\$ 15,167,519	14,822,463	\$ 4,568,383	2,296,089	\$ 19,735,902	17,118,552
Other Liabilities	5,804,146	5,332,523	720,156	528,397	6,524,302	5,860,920
Total liabilities	\$ 20,971,665	20,154,986	\$ 5,288,539	2,824,486	\$ 26,260,204	22,979,472
Net position:						
Invested in capital, net of debt	\$ 15,771,672	17,222,925	\$ 15,436,357	15,558,126	\$ 31,208,029	32,781,051
Restricted	1,668,316	522,087	1,213,807	1,187,499	2,882,123	1,709,586
Unrestricted	432,976	(618,897)	1,970,764	1,180,468	2,403,740	561,571
Total net position	\$ 17,872,964	17,126,115	\$ 18,620,928	17,926,093	\$ 36,493,892	35,052,208

For more detailed information see page 18 of the Statement of Net Position

The largest portion of the City of Milton's net position (approximately 86 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The City of Milton uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Milton's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Milton's net position (approximately 8 percent) represents resources that are subject to external restrictions on how they should be used. The remaining balance of unrestricted net position or \$2,403,740 may be used to meet the government's ongoing obligations to citizens or creditors.

At the end of fiscal year 2015, the City of Milton is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

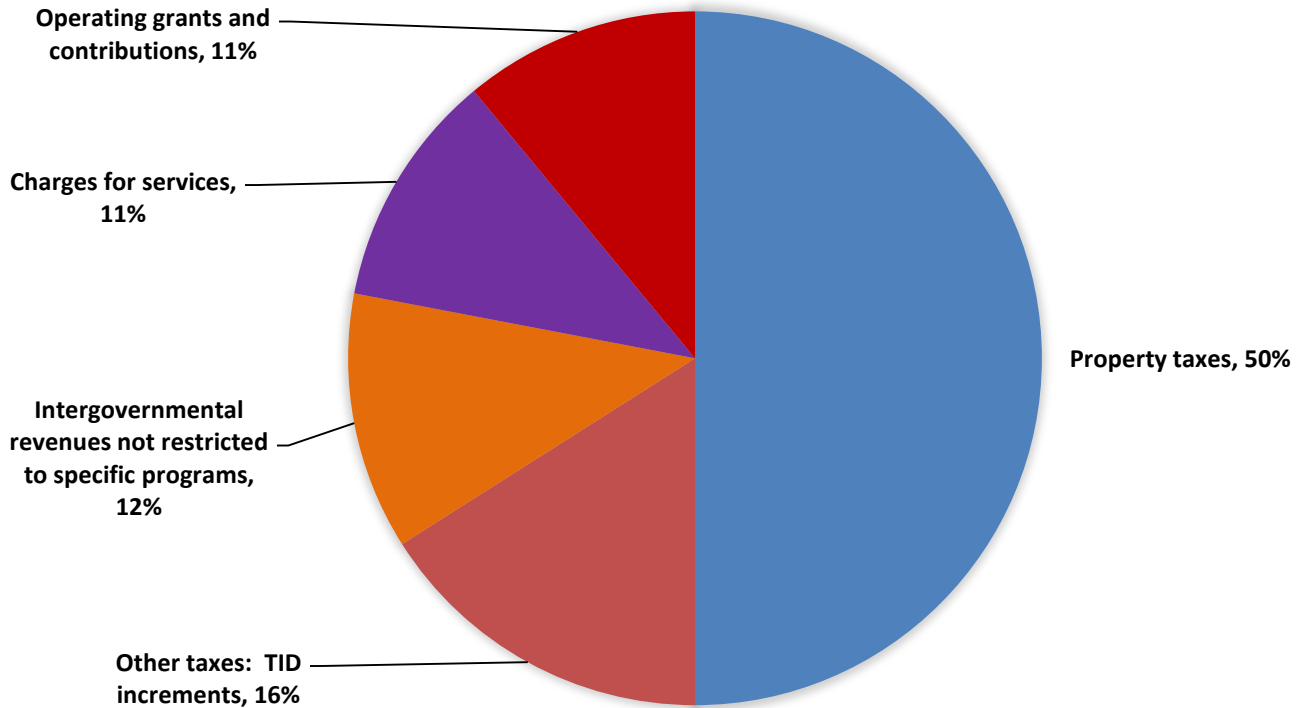
Governmental Activities

The 2015 change in net position for Governmental Activities shows an increase of \$135,939. See page 19 for the reconciliation of change in fund balances to the Statement of Activities.

City of Milton's Changes in Net Position						
	Governmental Activities		Business-type Activities		Total	
	2015	2014	2015	2014	2015	2014
Revenues						
Program Revenues						
Charges for services	\$ 604,803	579,334	\$ 2,404,457	2,353,727	\$ 3,009,260	2,933,061
Operating grants and contributions	598,604	622,885	-	-	598,604	622,885
Capital grants and contributions	-	20,000	11,295	-	11,295	20,000
General Revenues						
Property taxes	2,729,471	2,528,686	-	-	2,729,471	2,528,686
Other Taxes: TID increments	867,072	949,507	-	-	867,072	949,507
Intergovernmental revenues not restricted to specific programs	676,366	675,958	-	-	676,366	675,958
Investment income	14,284	18,458	8,541	19,913	22,825	38,371
Other	20,618	80,887	-	8,781	20,618	89,668
Total revenues	\$ 5,511,218	5,475,715	\$ 2,424,293	2,382,421	\$ 7,935,511	7,858,136
Expenses						
General Government	\$ 783,784	703,158	\$ -	-	\$ 783,784	703,158
Public Safety	1,573,868	1,411,535	-	-	1,573,868	1,411,535
Public Works	1,823,989	1,529,334	-	-	1,823,989	1,529,334
Health and Human Services	3,575	21,185	-	-	3,575	21,185
Culture, Recreation and Education	652,073	560,484	-	-	652,073	560,484
Conservation and Development	183,703	262,696	-	-	183,703	262,696
Interest and fiscal charges	569,767	579,936	-	-	569,767	579,936
Water	-	-	735,084	811,223	735,084	811,223
Sewer	-	-	775,844	955,320	775,844	955,320
Stormwater	-	-	132,403	154,714	132,403	154,714
Total expenses	\$ 5,590,759	5,068,328	\$ 1,643,331	1,921,257	\$ 7,234,090	6,989,585
Change in Net Position before Transfers	(79,541)	407,387	780,962	461,164	701,421	868,551
Transfers	215,480	512,956	(215,480)	(512,956)	-	-
Change in Net Position	135,939	920,343	565,482	(51,792)	701,421	868,551
Net position - 1/1	17,126,115	16,205,772	17,926,093	17,977,885	35,052,208	34,183,657
Change in Accounting Principle	610,910	-	129,353	-	740,263	-
Net position - 12/31	\$ 17,872,964	17,126,115	\$ 18,620,928	17,926,093	\$ 36,493,892	35,052,208

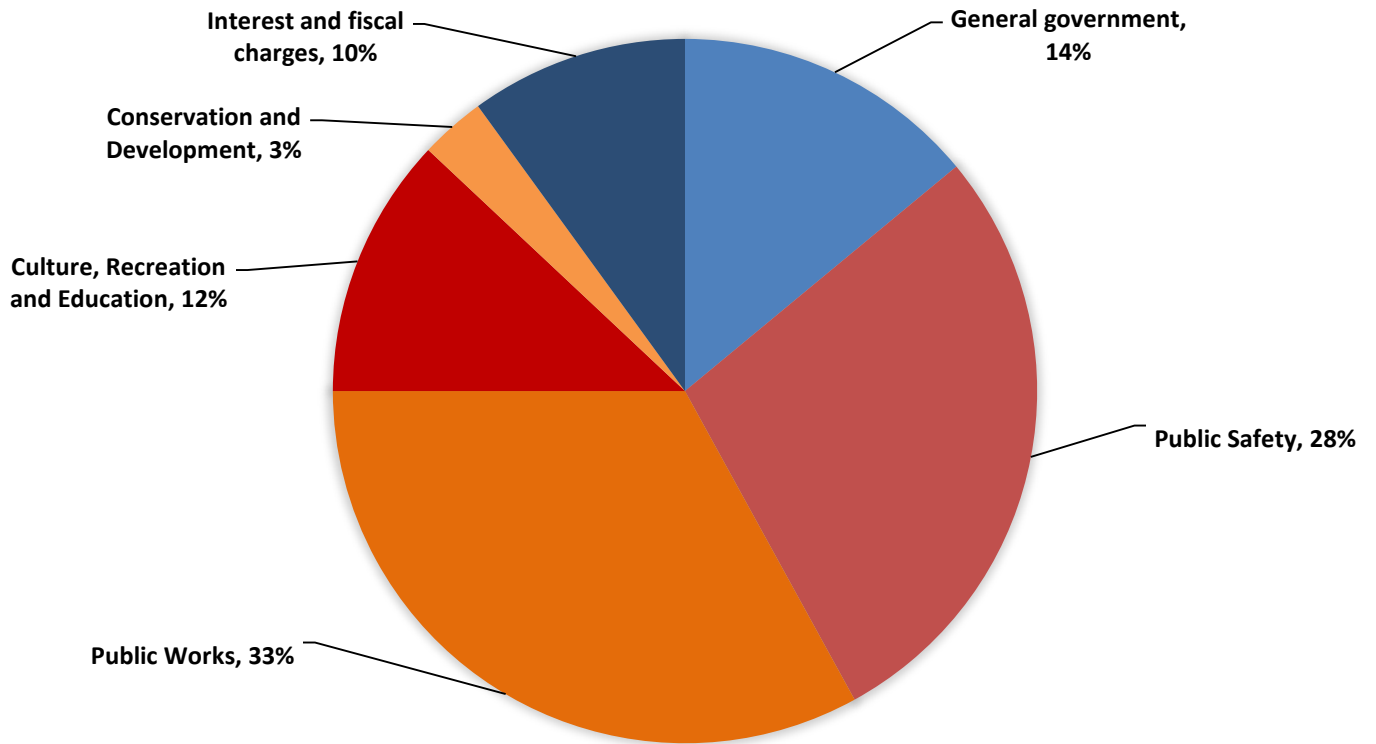
As shown by the following graphs and identified by the Statement of Activities on page 19, property taxes and other general revenues not restricted or applicable to specific programs provide the major revenue sources for governmental activities.

REVENUE BY SOURCE - GOVERNMENTAL ACTIVITIES



As identified above and on the following page, property taxes are the largest revenue source for the governmental activities accounting for approximately 50 percent of total revenues. Charges for services and operating grants and contributions each provided approximately 11 percent of total revenues.

EXPENDITURES - GOVERNMENTAL ACTIVITIES



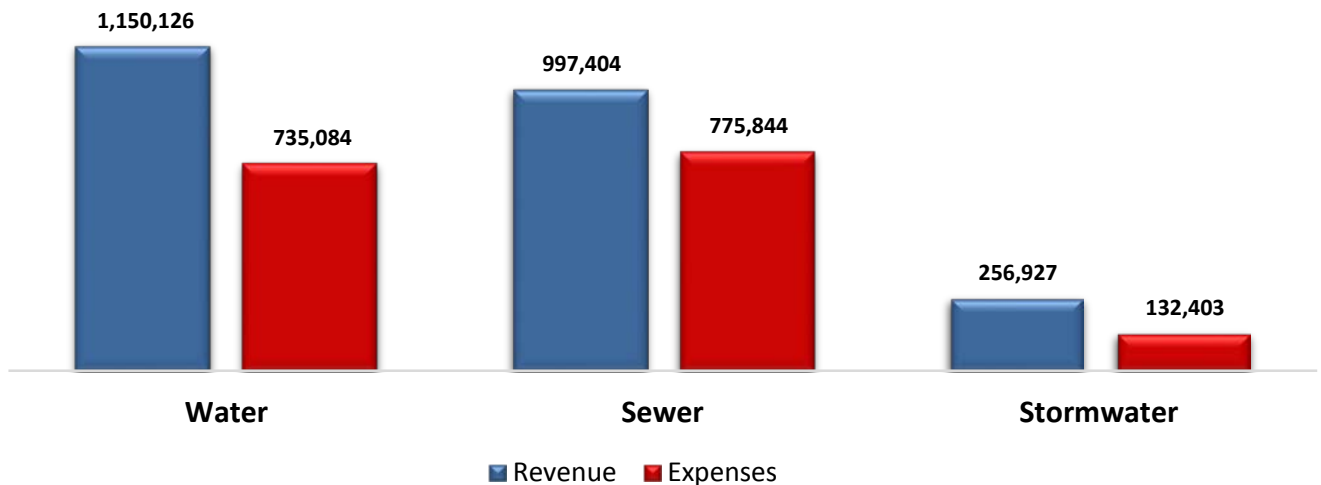
Public Works activities accounts for approximately 33% and Public Safety activities accounts for 28% of the total expenditures within the governmental activities of the City of Milton.

City departments across the board were within their approved budgets.

Business-type activities

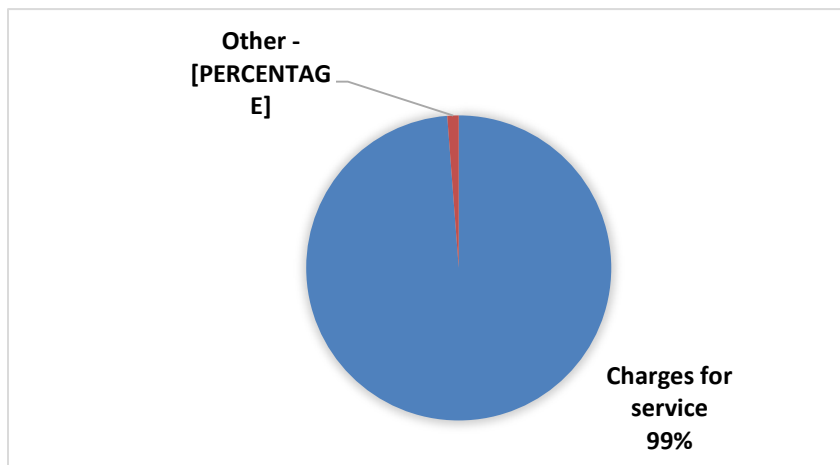
Business type activities increased the City of Milton's net position by \$565,482 during 2015. This was mainly due to the use of enterprise funds to pay for their portion of a new administrative office and the write-off of a project that will not materialize for 10+ years. The following graph compares the charges for services to the operating expenses of each utility.

Operating Revenues and Expenses - Business Type Activities



As shown on the following chart, the revenues of the Milton Water, Wastewater and Stormwater Utilities included Sale of assets and contributions in addition to charges for services (operating revenues).

Revenues by Source Business Type Activities



Financial Analysis of the Government's Funds

As noted earlier, the City of Milton uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City of Milton's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Milton's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

In 2006, The City Council put a fund balance policy in place. The new fund balance policy seeks to maintain an unassigned fund balance at a minimum of 25% of total general fund annual revenues. The purpose is to provide adequate cash flow during the year and fund unforeseen emergencies. Any other use of these funds would require a majority vote of the Council. Should the unassigned fund balance fall below 25% of total general fund annual revenues, the City shall, in the following annual budget or through other financial means (whichever occurs first), provide adequate funding to meet the 25% balance. Any decision to not meet this rule shall require a majority vote of the Council. The full amount of fund balance over and above the 25% will be reserved for the following purposes; existing and future debt service, funding of future liability and/or actual costs for retiree health care benefits, and capital projects funding.

As of December 31, 2015, the City of Milton's governmental funds reported combined ending balances of \$2,872,109, an increase of \$499,706 in comparison with the prior year. The increase is mainly due to unspent debt proceeds for the library expansion that will be completed in 2016. \$1,175,559 of the fund balance is assigned, unassigned or committed. The remainder of the fund balance (\$1,696,550) is nonspendable or restricted to indicate that it is not available for new spending because it has already been committed for other uses.

The General Fund is the chief operating fund of the City of Milton. As of December 31, 2015, the total fund balance of the general fund was \$1,136,299 of which \$943,265 is unassigned. This unassigned balance represents approximately 23 percent of total general fund revenues in 2015. The Council assigned \$164,800 of fund balance in 2015 for helping fund post-employment benefits as outline in Note 13 of these financial statements.

The fund balance of the general fund decreased by \$335,847 in fiscal year 2015. The 2015 annual program budget for the City of Milton's general fund had expenditures exceeding revenues by \$107,467 including authorized additional expenditures of \$224,448. During 2015, the City used the \$300,000 that was designated as "Assigned" fund balance in 2014 for the purchase of fire department capital assets. This accounted for a majority of the increased expenses over revenues. Actual expenditures were less than the amended budgeted expenditures by 3.1% while revenues were less than the budget by .04 percent.

The Debt Service Fund has a total fund balance of \$0, all of which is restricted for the payment of debt service. The fund decreased by \$44,208.

The Capital Improvement Fund provides funding for capital projects of the City of Milton or other unique expenditures which are not normal operating or maintenance type expenditures reportable within the general fund or other governmental funds. The Capital Project fund balance is restricted for capital projects. The balance is mainly due to unspent debt proceeds for the library expansion which will be completed in 2016.

Proprietary Fund.

The City of Milton's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The decrease in Net Position for 2015 was \$565,482. Net position in the amount of \$1,213,807 are restricted for debt coverage and for equipment replacement. Unrestricted net position in the Water, Wastewater and Stormwater Utilities at the end of the year amounted to \$1,970,764.

The financial statements and a statement of cash flows for the enterprise funds can be found on pages 24-27 of this report.

Capital Asset and Debt Administration

Capital Assets

The City of Milton's investment in capital assets for its governmental and business type activities as of December 31, 2015, amounts to \$48,265,093 net of accumulated depreciation. This investment in capital assets includes land, buildings, infrastructure, improvements other than buildings, machinery and equipment and construction in progress. The total increase in the City of Milton's investment in capital assets for the current fiscal period was approximately \$61,973 net of depreciation.

City of Milton's Capital Assets					
Governmental Activities	Beginning Balance	Additions	Deletions	Transfers	Ending Balance
Capital Assets Not Being Depreciated:					
Land and Improvements	\$ 1,463,427	\$ -	\$ -	\$ -	\$ 1,463,427
Construction in process	-	95,345	-	-	95,345
Total Capital Assets not being Depreciated	<u>\$ 1,463,427</u>	<u>\$ 95,345</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,558,772</u>
Other Capital Assets:					
Buildings and improvements	8,732,344	546,193	-	-	9,278,537
Infrastructure	23,676,765	-	-	-	23,676,765
Improvements other than Bldg	1,111,273	37,829	-	-	1,149,102
Machinery and Equipment	6,136,066	261,351	(117,588)	-	6,279,829
Total Capital Assets being Depreciated	<u>\$ 39,656,448</u>	<u>\$ 845,373</u>	<u>\$ (117,588)</u>	<u>\$ -</u>	<u>\$ 40,384,233</u>
Accumulated Depreciation	<u>(10,749,061)</u>	<u>(703,275)</u>	<u>-</u>	<u>-</u>	<u>\$ (11,452,336)</u>
Net Capital Assets-					
Governmental Activities	<u><u>\$ 30,370,814</u></u>	<u><u>\$ 237,443</u></u>	<u><u>\$ (117,588)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 30,490,669</u></u>

City of Milton Capital Assets					
Business Type Activities	Beginning Balance	Additions	Deletions	Transfers	Ending Balance
Capital Assets Not Being Depreciated:					
Land and Improvements	\$ 109,302	\$ -	\$ -	\$ -	\$ 109,302
Construction in process	-	130,404	-	-	130,404
Total Capital Assets not being Depreciated	<u>\$ 109,302</u>	<u>\$ 130,404</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 239,706</u>
Other Capital Assets:					
Buildings and improvements	6,636,525	44,888	(1,000)	-	6,680,413
Improvements other than Bldg	13,778,348	130,242	(48,650)	-	13,859,940
Machinery and Equipment	<u>4,507,297</u>	<u>166,753</u>	<u>(44,000)</u>	<u>-</u>	<u>4,630,050</u>
Total Capital Assets being Depreciated	<u>\$ 24,922,170</u>	<u>\$ 341,883</u>	<u>\$ (93,650)</u>	<u>\$ -</u>	<u>\$ 25,170,403</u>
Accumulated Depreciation	<u>(7,199,166)</u>	<u>(633,409)</u>	<u>93,650</u>	<u>\$ -</u>	<u>\$ (7,738,925)</u>
Net Capital Assets- Business Type Activities	<u><u>\$ 17,832,306</u></u>	<u><u>\$ (161,122)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 17,671,184</u></u>

Major additions to infrastructure included a newly resurfaced road in the City. Equipment purchases included several vehicles for various City departments. Additional information of the City of Milton's capital assets can be found in Note 4 on pages 37-39.

Long-term debt

General obligation debt is secured by the full faith and credit and unlimited taxing powers of the City. General obligation debt is expected to be repaid with general property taxes, special assessments and TIF increments. General obligation debt is used to fund infrastructure projects within the City (streets, sidewalks, curb & gutter, etc), finance equipment replacement, or fund other capital projects. At the end of the current fiscal year, the City of Milton had total general obligation bonded debt outstanding of \$13,585,000 entirely backed by the full faith and credit of the government.

Summary of Long -Term Obligations					
	Governmental Activities				12/31/2015
	1/1/2015	Increases	Decreases	Adjustment	
Bonds Payable	\$ 11,720,000	\$ -	\$ 560,000	\$ -	\$ 11,160,000
Notes Payable	1,370,000	1,350,000	295,000	-	2,425,000
General Obligation Debt	13,090,000	1,350,000	855,000	-	13,585,000
CDA Lease Revenue					
Bonds	\$ 2,025,000	\$ -	\$ 90,000	\$ -	\$ 1,935,000
Premium	31,423	-	2,897	-	28,526
Capital leases payable	26,466	-	26,466	-	-
Compensated absences	274,103	634	-	-	274,737
Net OPEB obligation	360,852	65,456	16,681	-	409,627
Total Governmental Activities Long-Term Liabilities	\$ 15,807,844	\$ 1,416,090	\$ 991,044	\$ -	\$ 16,232,890

State statutes limit the amount of general obligation debt a governmental entity may issue to 5 percent of its total equalized valuation. The current debt limitation for the City of Milton is \$18,101,410, which exceeds the current outstanding general obligation debt by \$4,241,410. As of December 31, 2015, the City of Milton's outstanding debt equaled 77 percent of the state authorized debt limit.

Additional information of the City of Milton's outstanding debt can be found in note 5 on pages 39-42.

Requests for Information

This financial report is designed to provide a general overview of the City of Milton's finances for all those with an interest in the government's finances. Question concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the City Treasurer, 710 S Janesville St., Milton, WI 53563.

General information relating to the City of Milton can be found at the City's website, <http://www.milton-wi.gov>.

CITY OF MILTON, WISCONSIN
BASIC FINANCIAL STATEMENTS

CITY OF MILTON, WISCONSIN
GOVERNMENT-WIDE FINANCIAL STATEMENTS

CITY OF MILTON, WISCONSIN
STATEMENT OF NET POSITION
DECEMBER 31, 2015

<u>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</u>	<u>GOVERNMENTAL ACTIVITIES</u>	<u>BUSINESS-TYPE ACTIVITIES</u>	<u>TOTAL</u>
ASSETS			
Cash and investments	\$ 4,062,520	\$ 1,173,066	\$ 5,235,586
Cash and investments - restricted	801,003	4,137,302	4,938,305
Receivables			
Taxes	2,283,597	-	2,283,597
Accounts and other	39,431	465,220	504,651
Special assessments	332,477	73,118	405,595
Prepaid expenses	28,234	-	28,234
Net pension asset (Wisconsin Retirement System)	295,261	64,035	359,296
Internal balances	(131,120)	131,120	-
Inventories	-	23,328	23,328
Loans receivable	329,465	-	329,465
Capital assets, net of accumulated depreciation			
Land and construction in progress	1,558,772	239,706	1,798,478
Buildings, systems, and equipment	<u>28,931,897</u>	<u>17,534,718</u>	<u>46,466,615</u>
TOTAL ASSETS	38,531,537	23,841,613	62,373,150
DEFERRED OUTFLOWS OF RESOURCES			
Wisconsin Retirement System pension	<u>313,092</u>	<u>67,902</u>	<u>380,994</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 38,844,629</u>	<u>\$ 23,909,515</u>	<u>\$ 62,754,144</u>
<u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION</u>			
LIABILITIES			
Accounts payable	\$ 127,779	\$ 85,643	\$ 213,422
Accrued liabilities			
Payroll	147,621	-	147,621
Interest	174,521	3,667	178,188
Unearned revenue - other	277,128	198,889	476,017
Current portion of long-term obligations	1,065,371	24,454	1,089,825
Payable from restricted assets			
Accrued interest	-	31,191	31,191
Current portion of long-term obligations	-	376,312	376,312
Noncurrent portion of long-term obligations	<u>15,167,519</u>	<u>4,568,383</u>	<u>19,735,902</u>
TOTAL LIABILITIES	<u>16,959,939</u>	<u>5,288,539</u>	<u>22,248,478</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - tax roll	4,011,505	-	4,011,505
Wisconsin Retirement System pension	<u>221</u>	<u>48</u>	<u>269</u>
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>4,011,726</u>	<u>48</u>	<u>4,011,774</u>
NET POSITION			
Net investment in capital assets	15,771,672	15,436,357	31,208,029
Restricted for:			
Debt service	-	1,213,807	1,213,807
Other purposes	1,668,316	-	1,668,316
Unrestricted	<u>432,976</u>	<u>1,970,764</u>	<u>2,403,740</u>
TOTAL NET POSITION	<u>17,872,964</u>	<u>18,620,928</u>	<u>36,493,892</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION	<u>\$ 38,844,629</u>	<u>\$ 23,909,515</u>	<u>\$ 62,754,144</u>

The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2015

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUE			NET (EXPENSES) REVENUE AND CHANGES IN NET POSITION		
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	TOTALS
GOVERNMENTAL ACTIVITIES							
General government	\$ 783,784	\$ 112,995	\$ -	\$ -	\$ (670,789)		\$ (670,789)
Public safety	1,573,868	141,814	27,034	-	(1,405,020)		(1,405,020)
Public works	1,823,989	302,148	416,476	-	(1,105,365)		(1,105,365)
Health and human services	3,575	2,300	-	-	(1,275)		(1,275)
Culture, recreation, and education	652,073	43,196	155,094	-	(453,783)		(453,783)
Conservation and development	183,703	2,350	-	-	(181,353)		(181,353)
Interest and fiscal charges	569,767	-	-	-	(569,767)		(569,767)
TOTAL GOVERNMENTAL ACTIVITIES	5,590,759	604,803	598,604	-	(4,387,352)		(4,387,352)
BUSINESS-TYPE ACTIVITIES							
Water	735,084	1,150,126	-	1,000		\$ 416,042	416,042
Sewer	775,844	997,404	-	10,295		231,855	231,855
Storm Water	132,403	256,927	-	-		124,524	124,524
TOTAL BUSINESS-TYPE ACTIVITIES	1,643,331	2,404,457	-	11,295		772,421	772,421
TOTAL PRIMARY GOVERNMENT	\$ 7,234,090	\$ 3,009,260	\$ 598,604	\$ 11,295	(4,387,352)	772,421	(3,614,931)
GENERAL REVENUE							
Taxes							
Property taxes, levied for general purposes					2,729,471	-	2,729,471
Tax increments					867,072	-	867,072
Intergovernmental revenue not restricted to specific programs					676,366	-	676,366
Interest and investment income					14,284	8,541	22,825
Miscellaneous					20,618	-	20,618
TRANSFERS					215,480	(215,480)	-
TOTAL GENERAL REVENUE AND TRANSFERS					4,523,291	(206,939)	4,316,352
CHANGE IN NET POSITION					135,939	565,482	701,421
NET POSITION - BEGINNING OF YEAR					17,126,115	17,926,093	35,052,208
CHANGE IN ACCOUNTING PRINCIPLE					610,910	129,353	740,263
NET POSITION - END OF YEAR					\$ 17,872,964	\$ 18,620,928	\$ 36,493,892

The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
FUND FINANCIAL STATEMENTS

CITY OF MILTON, WISCONSIN
BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2015

<u>ASSETS</u>	GENERAL FUND	DEBT SERVICE	TIF #6	CAPITAL PROJECTS	NONMAJOR GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Cash and investments	\$ 3,122,809	\$ -	\$ 315,896	\$ 101,244	\$ 522,571	\$ 4,062,520
Cash and investments - restricted	-	-	-	801,003	-	801,003
Receivables						
Taxes	1,413,028	-	784,626	-	85,943	2,283,597
Accounts and other	32,115	-	1,284	-	6,032	39,431
Special assessments	330,165	-	-	2,312	-	332,477
Prepaid expenses	28,234	-	-	-	-	28,234
Loans receivable	-	48,218	-	-	281,247	329,465
Due from other funds	-	-	-	-	277,696	277,696
TOTAL ASSETS	<u>\$ 4,926,351</u>	<u>\$ 48,218</u>	<u>\$ 1,101,806</u>	<u>\$ 904,559</u>	<u>\$ 1,173,489</u>	<u>\$ 8,154,423</u>
<u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</u>						
LIABILITIES						
Accounts payable	\$ 94,874	\$ -	\$ 186	\$ 4,053	\$ 28,666	\$ 127,779
Accrued liabilities	147,621	-	-	-	-	147,621
Due to other funds	403,816	-	-	-	5,000	408,816
Unearned revenue - other	2,805	48,218	-	-	535,570	586,593
TOTAL LIABILITIES	<u>649,116</u>	<u>48,218</u>	<u>186</u>	<u>4,053</u>	<u>569,236</u>	<u>1,270,809</u>
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue						
Tax roll	3,140,936	-	784,626	-	85,943	4,011,505
FUND BALANCES						
Nonspendable	28,234	-	-	-	-	28,234
Restricted	-	-	249,500	900,506	518,310	1,668,316
Assigned	164,800	-	-	-	-	164,800
Unassigned	943,265	-	67,494	-	-	1,010,759
TOTAL FUND BALANCES	<u>1,136,299</u>	<u>-</u>	<u>316,994</u>	<u>900,506</u>	<u>518,310</u>	<u>2,872,109</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	<u>\$ 4,926,351</u>	<u>\$ 48,218</u>	<u>\$ 1,101,806</u>	<u>\$ 904,559</u>	<u>\$ 1,173,489</u>	<u>\$ 8,154,423</u>

The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
DECEMBER 31, 2015

Fund balances - total governmental funds \$ 2,872,109

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in government activities are not financial resources and therefore, are not reported in the funds. 30,490,669

Some revenue is unavailable in the funds because they are not available to pay current period's expenditures.

Other deferred to be collected after year end 309,465

Wisconsin Retirement System net pension asset, deferred outflows of resources and deferred inflows of resources, are not current financial resources and are not reported in the fund statements. 608,132

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditures when due. All liabilities - both current and long-term - are reported in the statement of net position.

Accrued interest payable	\$ (174,521)	
Bonds and notes payable	(15,520,000)	
Premium on long-term obligations	(28,526)	
Compensated absences	(274,737)	
OPEB liability	<u>(409,627)</u>	
		<u>(16,407,411)</u>

TOTAL NET POSITION - GOVERNMENTAL ACTIVITIES \$17,872,964

The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2015

	GENERAL FUND	DEBT SERVICE	TIF #6	CAPITAL PROJECTS	NONMAJOR GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
REVENUE						
Taxes	\$ 2,729,471	\$ -	\$ 788,930	\$ -	\$ 78,142	\$ 3,596,543
Special assessments	-	-	-	29,385	1,637	31,022
Intergovernmental	1,086,795	-	3,982	-	90,124	1,180,901
Licenses and permits	132,393	-	-	-	-	132,393
Fines, forfeits, and penalties	55,882	-	-	-	-	55,882
Public charges for services	19,076	-	-	-	281,534	300,610
Intergovernmental charges for services	53,320	-	-	-	-	53,320
Other	84,237	24,109	4,890	-	87,827	201,063
TOTAL REVENUE	<u>4,161,174</u>	<u>24,109</u>	<u>797,802</u>	<u>29,385</u>	<u>539,264</u>	<u>5,551,734</u>
EXPENDITURES						
Current						
General government	699,990	-	-	-	150	700,140
Public safety	1,390,201	-	-	-	-	1,390,201
Public works	683,108	-	-	-	306,464	989,572
Health and human services	4,380	-	-	-	-	4,380
Culture, recreation, and education	273,362	-	-	-	296,201	569,563
Conservation and development	78,488	-	66,111	-	2,075	146,674
Capital outlay	37,716	-	131,971	1,149,081	84,954	1,403,722
Debt service						
Principal	-	710,000	190,000	26,466	45,000	971,466
Interest and fiscal charges	-	425,809	107,925	2,595	21,053	557,382
TOTAL EXPENDITURES	<u>3,167,245</u>	<u>1,135,809</u>	<u>496,007</u>	<u>1,178,142</u>	<u>755,897</u>	<u>6,733,100</u>
EXCESS OF REVENUE OVER (UNDER) EXPENDITURES	<u>993,929</u>	<u>(1,111,700)</u>	<u>301,795</u>	<u>(1,148,757)</u>	<u>(216,633)</u>	<u>(1,181,366)</u>
OTHER FINANCING SOURCES (USES)						
Proceeds from long-term debt	-	-	-	1,350,000	-	1,350,000
Transfers in	209,377	1,067,492	-	549,263	247,393	2,073,525
Transfers out	(1,539,153)	-	(195,800)	-	(7,500)	(1,742,453)
TOTAL OTHER FINANCING (USES) SOURCES	<u>(1,329,776)</u>	<u>1,067,492</u>	<u>(195,800)</u>	<u>1,899,263</u>	<u>239,893</u>	<u>1,681,072</u>
NET CHANGE IN FUND BALANCES	<u>(335,847)</u>	<u>(44,208)</u>	<u>105,995</u>	<u>750,506</u>	<u>23,260</u>	<u>499,706</u>
FUND BALANCES AT BEGINNING OF YEAR	<u>1,472,146</u>	<u>44,208</u>	<u>210,999</u>	<u>150,000</u>	<u>495,050</u>	<u>2,372,403</u>
FUND BALANCES AT END OF YEAR	<u>\$ 1,136,299</u>	<u>\$ -</u>	<u>\$ 316,994</u>	<u>\$ 900,506</u>	<u>\$ 518,310</u>	<u>\$ 2,872,109</u>

CITY OF MILTON, WISCONSIN
RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES,
AND CHANGES IN FUND BALANCES
OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2015

Net change in fund balances - total governmental funds		\$ 499,706
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities.		
Capital outlay reported in governmental fund statements	\$ 1,403,722	
Depreciation expense reported in the statement of activities	<u>(703,275)</u>	
Amount by which capital outlays are greater than depreciation in the current period:		700,447
The net effect of various transactions involving capital assets (i.e., noncapitalized outlay and contributions) is to decrease net position.		(580,592)
Wisconsin Retirement System net pension asset, deferred outflows of resources, and deferred inflows of resources change:		(2,778)
Some capital assets acquired during the year were financed with long-term debt. The amount of long-term debt is reported in the governmental funds as a source of financing. In the statement of net position, however, long-term debt is not reported as a financing source, but rather constitutes a long-term liability. The amount of long-term debt issued in the governmental funds statement is:		(1,350,000)
Certain employee benefits are reported in the government funds when amounts are paid. The statement of activities reports the value of benefits earned during the year.		
This year the accrual of these benefits increased by:		(634)
OPEB expense is not recorded in the statement of activities.		(48,775)
Certain revenue is unavailable in the governmental funds because they are not available to pay current period expenditures. In the statement of activities, these are recorded as revenue in the current year.		(40,516)
Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities.		
The amount of long-term debt principal payments in the current year:		971,466
Governmental funds report the effect of bond discounts and premiums when debt is first issued, whereas, these amounts are deferred and amortized in the statement of activities. The net effect of these differences in the current year is:		2,897
In governmental funds, interest payments on outstanding debt are reported as an expenditure when paid. In the statement of activities, interest is reported as it accrues.		
The amount of interest paid during the current period.	\$ 557,382	
The amount of interest accrued during the current period.	<u>(572,664)</u>	
Interest paid is less than interest accrued by:		<u>(15,282)</u>
CHANGE IN NET POSITION - GOVERNMENTAL ACTIVITIES		<u>\$ 135,939</u>

The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2015

<u>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</u>	WATER	SEWER	STORM WATER	TOTAL ENTERPRISE FUNDS
ASSETS				
CURRENT ASSETS				
Cash and investments	\$ 400,575	\$ 482,129	\$ 290,362	\$ 1,173,066
Cash and investments - restricted	3,058,565	1,058,737	20,000	4,137,302
Accounts and other	212,676	204,311	48,233	465,220
Special assessments	73,118	-	-	73,118
Due from other funds	12,200	116,732	2,188	131,120
Inventories	23,328	-	-	23,328
TOTAL CURRENT ASSETS	<u>3,780,462</u>	<u>1,861,909</u>	<u>360,783</u>	<u>6,003,154</u>
NONCURRENT ASSETS				
CAPITAL ASSETS				
Land	17,734	91,568	-	109,302
Buildings	345,360	6,335,053	-	6,680,413
Improvements other than buildings	9,544,201	4,315,739	-	13,859,940
Machinery and equipment	820,645	823,560	3,089,085	4,733,290
Construction work in progress	125,045	5,359	-	130,404
TOTAL CAPITAL ASSETS	<u>10,852,985</u>	<u>11,571,279</u>	<u>3,089,085</u>	<u>25,513,349</u>
Less accumulated depreciation	3,319,947	3,807,281	611,697	7,738,925
NET CAPITAL ASSETS	<u>7,533,038</u>	<u>7,763,998</u>	<u>2,477,388</u>	<u>17,774,424</u>
OTHER NON-CURRENT ASSETS				
Net pension asset (Wisconsin Retirement System)	27,003	28,286	8,746	64,035
TOTAL NONCURRENT ASSETS	<u>7,560,041</u>	<u>7,792,284</u>	<u>2,486,134</u>	<u>17,838,459</u>
TOTAL ASSETS	<u>11,340,503</u>	<u>9,654,193</u>	<u>2,846,917</u>	<u>23,841,613</u>
DEFERRED OUTFLOWS OF RESOURCES				
Wisconsin Retirement System pension	28,634	29,994	9,274	67,902
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 11,369,137</u>	<u>\$ 9,684,187</u>	<u>\$ 2,856,191</u>	<u>\$ 23,909,515</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION				
CURRENT LIABILITIES				
Accounts payable	\$ 34,276	\$ 49,459	\$ 1,908	\$ 85,643
Accrued interest	3,667	-	-	3,667
Current portion of long-term obligations	18,308	-	-	18,308
Current portion of compensated absences	3,120	2,237	789	6,146
Unearned revenue - other	198,889	-	-	198,889
Payable from restricted assets				
Accrued interest	23,129	8,062	-	31,191
Current portion of long-term obligations	145,000	231,312	-	376,312
TOTAL CURRENT LIABILITIES	<u>426,389</u>	<u>291,070</u>	<u>2,697</u>	<u>720,156</u>
NONCURRENT LIABILITIES				
Long-term obligations	2,985,321	1,527,747	-	4,513,068
Compensated absences	28,083	20,132	7,100	55,315
TOTAL NONCURRENT LIABILITIES	<u>3,013,404</u>	<u>1,547,879</u>	<u>7,100</u>	<u>4,568,383</u>
TOTAL LIABILITIES	<u>3,439,793</u>	<u>1,838,949</u>	<u>9,797</u>	<u>5,288,539</u>
DEFERRED INFLOWS OF RESOURCES				
Wisconsin Retirement System pension	20	21	7	48
NET POSITION				
Net investment in capital assets	6,954,030	6,004,939	2,477,388	15,436,357
Restricted	374,444	819,363	20,000	1,213,807
Unrestricted	600,850	1,020,915	348,999	1,970,764
TOTAL NET POSITION	<u>7,929,324</u>	<u>7,845,217</u>	<u>2,846,387</u>	<u>18,620,928</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION	<u>\$ 11,369,137</u>	<u>\$ 9,684,187</u>	<u>\$ 2,856,191</u>	<u>\$ 23,909,515</u>

The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2015

	WATER	SEWER	STORM WATER	TOTAL ENTERPRISE FUNDS
OPERATING REVENUE				
Charges for services	<u>\$1,150,126</u>	<u>\$ 997,404</u>	<u>\$ 256,927</u>	<u>\$ 2,404,457</u>
OPERATING EXPENSES				
Operations	308,324	117,681	3,836	429,841
Maintenance	39,064	176,902	21,937	237,903
General and administration	53,762	96,363	66,022	216,147
Depreciation	<u>258,341</u>	<u>334,460</u>	<u>40,608</u>	<u>633,409</u>
TOTAL OPERATING EXPENSES	<u>659,491</u>	<u>725,406</u>	<u>132,403</u>	<u>1,517,300</u>
OPERATING INCOME	<u>490,635</u>	<u>271,998</u>	<u>124,524</u>	<u>887,157</u>
NONOPERATING REVENUE (EXPENSES)				
Interest income	3,156	5,385	-	8,541
Interest expense	(34,229)	(50,438)	-	(84,667)
Debt issue costs	<u>(41,364)</u>	<u>-</u>	<u>-</u>	<u>(41,364)</u>
TOTAL NONOPERATING (EXPENSES)	<u>(72,437)</u>	<u>(45,053)</u>	<u>-</u>	<u>(117,490)</u>
INCOME BEFORE TRANSFERS AND CAPITAL CONTRIBUTIONS	418,198	226,945	124,524	769,667
TRANSFERS (OUT)	(190,085)	(76,492)	(64,495)	(331,072)
CAPITAL CONTRIBUTIONS	<u>1,000</u>	<u>10,295</u>	<u>115,592</u>	<u>126,887</u>
CHANGE IN NET POSITION	229,113	160,748	175,621	565,482
NET POSITION AT BEGINNING OF YEAR	7,644,693	7,627,776	2,653,624	17,926,093
CHANGE IN ACCOUNTING PRINCIPLE	<u>55,518</u>	<u>56,693</u>	<u>17,142</u>	<u>129,353</u>
NET POSITION AT END OF YEAR	<u>\$7,929,324</u>	<u>\$7,845,217</u>	<u>\$2,846,387</u>	<u>\$18,620,928</u>

The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2015

	WATER	SEWER	STORM WATER	TOTAL ENTERPRISE FUNDS
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers	\$ 787,533	\$ 944,381	\$ 231,897	\$ 1,963,811
Receipts from municipality	336,728	40,344	23,443	400,515
Payments to municipality	-	(123,598)	(11,999)	(135,597)
Payments to suppliers for goods and services	(186,792)	(214,906)	(32,233)	(433,931)
Payments to employees for services	(178,862)	(185,621)	(57,763)	(422,246)
Payments for employee benefits	(55,874)	(50,492)	(13,755)	(120,121)
NET CASH PROVIDED BY OPERATING ACTIVITIES	702,733	410,108	139,590	1,252,431
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers to other funds	(190,085)	(76,492)	(64,495)	(331,072)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition of property, plant, and equipment	(265,685)	(194,250)	-	(459,935)
Retirement of bonds and loans	(15,000)	(225,121)	-	(240,121)
Issuance of long-term debt	2,820,000	-	-	2,820,000
Debt discount and issue costs	(66,744)	-	-	(66,744)
Interest paid	(11,300)	(51,470)	-	(62,770)
Special assessments received	25,373	10,295	-	35,668
NET CASH PROVIDED BY (USED IN) CAPITAL AND RELATED FINANCING ACTIVITIES	2,486,644	(460,546)	-	2,026,098
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest received	3,156	5,385	-	8,541
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	3,002,448	(121,545)	75,095	2,955,998
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	442,889	1,662,411	235,267	2,340,567
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 3,445,337	\$ 1,540,866	\$ 310,362	\$ 5,296,565

(Continued on page 28)

The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS - Continued
YEAR ENDED DECEMBER 31, 2015

	WATER	SEWER	STORM WATER	TOTAL ENTERPRISE FUNDS
<u>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</u>				
Operating income	\$ 490,635	\$ 271,998	\$ 124,524	\$ 887,157
Adjustments to reconcile operating income to net cash flows from operating activities				
Depreciation	244,538	334,460	40,608	619,606
Depreciation charged to sewer	13,803	(13,803)	-	-
Changes in assets and liabilities				
(Increase) decrease in assets				
Accounts receivable	(11,290)	(12,679)	(955)	(24,924)
Due from other funds	(4,102)	(109,795)	(632)	(114,529)
Net pension asset and deferred outflow/inflow (WRS)	(99)	(1,566)	(871)	(2,536)
Increase (decrease) in liabilities				
Accounts payable	18,395	6,198	1,738	26,331
Accrued payroll and fringe benefits	(2,653)	(1,395)	(902)	(4,950)
Unearned revenue	(10,473)	-	-	(10,473)
Net OPEB obligation	(36,021)	(63,310)	(23,920)	(123,251)
NET CASH PROVIDED BY OPERATING ACTIVITIES	<u>\$ 702,733</u>	<u>\$ 410,108</u>	<u>\$ 139,590</u>	<u>\$ 1,252,431</u>
 <u>RECONCILIATION OF CASH AND CASH EQUIVALENTS PER STATEMENT OF CASH FLOWS TO THE STATEMENT OF NET POSITION</u>				
CASH AND CASH EQUIVALENTS - END OF YEAR				
Cash and investments	\$ 400,575	\$ 482,129	\$ 290,362	\$ 1,173,066
Cash and investments - restricted	<u>3,058,565</u>	<u>1,058,737</u>	<u>20,000</u>	<u>4,137,302</u>
TOTAL CASH AND CASH EQUIVALENTS	<u>\$ 3,459,140</u>	<u>\$ 1,540,866</u>	<u>\$ 310,362</u>	<u>\$ 5,310,368</u>

NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES

STORM WATER UTILITY

During 2015, \$115,592 of capital additions were contributed to the Utility by TIF District #6.

The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
STATEMENT OF FIDICIARY NET POSITION
AGENCY FUND
DECEMBER 31, 2015

ASSETS

Cash and investments	\$ 2,303,654
Taxes receivable	<u>3,050,605</u>
TOTAL ASSETS	<u>\$ 5,354,259</u>

LIABILITIES

Due to other governments	<u>\$ 5,354,259</u>
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The accompanying notes are an integral part of these financial statements.

CITY OF MILTON, WISCONSIN

NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2015

NOTE 1 - Summary of Significant Accounting Policies

The financial statements of the City of Milton, Wisconsin (the "City") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the City are described below.

Reporting Entity

The City of Milton, Wisconsin, was incorporated under the provisions of Chapter 280, Laws of Wisconsin, 1883. The City operates under a Council-Mayor form of government and provides the following services as authorized by its charter: public safety (police and fire), highways and streets, sanitation, health and social services, culture-recreation, education, public improvements, planning and zoning, and general administrative services.

The City's basic financial statements include the Community Development Authority, a component unit, as defined in GASB 14 and amended by GASB 39 and GASB 61.

The criterion for including a legally separate organization as a component unit is the degree of financial accountability the City has with the organization. A financial benefit or burden relationship needs to be present between the primary government and that organization for it to be included in the reporting entity as a component unit. The following circumstances set forth the City's financial accountability for a legally separate organization:

- a. The City is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City.
- b. The City may be financially accountable if an organization is fiscally dependent on the City regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.
- c. The City may determine, through exercise of management's professional judgment, that the inclusion of an organization that does not meet the financial accountability criteria is necessary in order to prevent the City's financial statements from being misleading.

Blended Component Unit

The Community Development Authority of the City of Milton ("CDA") serves all citizens of the government and is governed by a board appointed by the mayor and affirmed by the Common Council. The rates of user charges and bond issuance authorizations are approved by the Common Council and the legal liability for the general obligation portion of the CDA's debt remains with the government. The CDA does not issue separate financial statements.

Because of the CDA's sole activity is to provide financing for the City's Tax Incremental District (TID) No. 6, generally accepted accounting principles specifically provide that the CDA's related outstanding debt, assets, and debt service activity be reported as part of the primary government to avoid the "double" counting of outstanding debt, assets, and debt service activity. The activity is reported as part of TID No. 6.

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 1 - Summary of Significant Accounting Policies - Continued

Basis of Presentation

Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds, and an agency fund, even though the latter is excluded from the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's water, sewer, and storm water functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenue reported for the various functions concerned.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenue includes 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenue are reported as general revenue.

Fund Financial Statements

The fund financial statements provide information about the government's funds, including its fiduciary funds. Separate statements for each fund category - governmental, proprietary, and fiduciary - are presented. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column. All remaining governmental and proprietary funds are aggregated and reported as nonmajor funds. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets, liabilities, revenue, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or proprietary fund that the City believes is particularly important to financial statement users may be reported as a major fund.

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 1 - Summary of Significant Accounting Policies - Continued

The City reports the following major governmental funds:

General Fund - is used for all financial activity that is not required to be accounted for in another fund. This is the City's primary operating fund.

Debt Service - is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest payments.

TIF #6 Fund - is used to account for activity related to the improvements within the Tax Incremental Financing District #6.

Capital Projects Fund - is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities or other capital assets.

The City reports the following major proprietary funds:

Water Utility - accounts for operations of the water system.

Sewer Utility - accounts for operations of the sewer system.

Storm Water - accounts for operations of the storm water system.

In addition, the City reports the following fund type:

Agency - is used to account for assets held by the City in a trustee capacity for individuals, private organizations, and/or other governmental units.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 1 - Summary of Significant Accounting Policies - Continued

Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as they are both measurable and available. Revenue is considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes are recorded in the year levied as receivables and unavailable revenue. They are recognized as revenue in the succeeding year when services financed by the levy are being provided. Special assessments are recorded as revenue when they become measurable and available as current assets. Sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. Grants are recorded as revenue when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary funds are reported using the economic resources measurement focus and accrual basis of accounting. The agency fund has no measurement focus but utilizes the accrual basis of accounting for reporting its assets and liabilities.

The proprietary funds distinguish *operating* revenue and expenses from *nonoperating* items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the water, sewer, and storm water utilities is a charge to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 1 - Summary of Significant Accounting Policies - Continued

Cash and Cash Equivalents - Cash and cash equivalents, as classified in the statement of cash flows, consist of highly liquid investments with an initial maturity of three months or less.

Accounts Receivable - Accounts receivable are recorded at gross amounts. No allowance for uncollectible accounts has been provided since management believes that the amount of such allowance would not be material. The City used the tax roll, as allowed by State statutes, to collect delinquent accounts.

Due To/From Advance To/From Other Funds - During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as due to and from other funds. Long-term interfund loans (noncurrent portion) are reported as advances from and to other funds. In the governmental fund financial statements, advances to other funds are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation. Eliminations have been made for amounts due to/from within the same fund type on the government-wide statements

Interfund Transactions - Non-exchange transactions, which are net borrowing/lending (will not be repaid) are recorded as operating transfers, and exchange transactions are recorded as revenue and expenses. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers.

Prepaid Items - Prepaid items represent payments for goods and services for which benefits extend beyond December 31. A nonspendable balance has been recognized in governmental funds for these non-liquid assets to signify a portion of fund balance is not available for other subsequent expenditures.

Inventory - Inventory is priced at the lower of cost (first-in, first-out) or market. The cost of inventories are recorded as expenditures when purchased.

Restricted Cash and Investments - Certain resources set aside for revenue bonds repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. The "revenue bond redemption" account is used to segregate resources accumulated for debt service payments over the next twelve months. The "revenue bond reserve" account is used to report resources set aside to meet unexpected contingencies. The "depreciation fund" account is used to set aside resources to meet deficiencies in the reserve or redemption accounts for repairs or additions to utility systems.

Other restricted cash and investments also include a "DNR Replacement Fund" which is required by the Wisconsin Department of Natural Resources for repairs and maintenance on the sewer utility plant.

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure, are reported at cost or estimated historical cost. Contributed assets are reported at estimated fair value at the time received. General infrastructure assets, such as roads, bridges, curbs, gutters, streets, sidewalks and drainage and lighting systems, acquired prior to January 1, 2003, are reported at estimated historical cost using deflated replacement cost. Capital assets are depreciated using the straight-line method. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Water, sewer, and storm water assets are being depreciated using rates prescribed by the Wisconsin Public Service Commission and range from 1 to 15 percent.

Major capital outlays for capital assets of business-type activities are included as part of the capitalized value of the assets constructed. Interest expenses incurred during construction were not capitalized as part of the additions to capital assets.

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 1 - Summary of Significant Accounting Policies - Continued

Capitalization thresholds and the estimated useful lives for the City are as follows:

Capital Asset Category	Capitalization Threshold	Estimated Useful Life
Infrastructure	\$ 2,500	75
Land	-	N/A
Land improvements	2,500	10-100
Buildings/structures/building improvements	2,500	40-100
Machinery and equipment	2,500	10-100
Vehicles	2,500	10-30

Compensated Absences - It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Vacation and sick pay is accrued when incurred in the government-wide and proprietary funds financial statements and reported as a fund liability. Vacation and sick pay that is expected to be liquidated with expendable available financial resources is reported as an expenditure and fund liability of the governmental fund that will pay it.

Pensions - For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Debt Premiums and Discounts - In the government-wide and proprietary fund financial statements, debt premiums and discounts are deferred and amortized over the life of the debt. Long-term debt is reported net of the applicable debt premium or discount

In the fund financial statements, governmental fund types recognize premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums on debt issuance are reported as other financing sources while discounts on debt issuance are reported as other financing uses.

Deferred Outflows and Inflows of Resources - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. The separate financial statement element represents a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item that qualifies for reporting in this category. It is the Wisconsin Retirement System pension and results from changes in the pension plan.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. The separate financial statement element represents an acquisition of net position which applies to future periods and so will not be recognized as an inflow of resources (revenue) until then. The City has two items that qualify for reporting in this category: unavailable revenue and Wisconsin Retirement System pension. A deferred inflow from unavailable revenue arises under a modified accrual basis of accounting. The unavailable revenue is from property taxes. This amount is deferred and recognized as an inflow in the period the amount becomes available. The Wisconsin Retirement System pension results from changes in the pension plan.

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 1 - Summary of Significant Accounting Policies - Continued

Post-Employment Benefits - The City provides post-retirement health insurance to retired employees who were hired before January 1, 2008. These payments are recorded as expenditures in the year paid in the governmental and proprietary fund financial statements and an estimate of the future benefits is recognized as a liability in the government-wide and proprietary funds statements of net position.

Net Position Classifications - Net position represents the difference between the total assets and deferred outflows of resources and the total liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement for those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Fund Balances - The City classifies its fund equity as follows: (a) nonspendable fund balance consists of equity not in a spendable form or is legally or contractually required to be maintained intact, (b) restricted fund balance consists of equity constrained to specific purposes by their providers, externally imposed by creditors, constitutional provisions or by enabling legislation, (c) committed fund balance consists of equity constrained to specific purposes by the City itself, using its highest level of decision making authority - Common Council policies, (d) assigned fund balance consists of equity the governing body intends to use for a specific purpose, intent can be expressed by the governing body. The Common Council has authorized the Clerk-Treasurer to assign fund balances through its financial management policy, and (e) unassigned fund balance consists of equity available for any purpose.

When net losses occur, it is the City's policy to record the net loss against committed fund balance, then assigned fund balance, and lastly to unassigned fund balance. The City applied restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

State and Federal Aids - State general and categorical aids are recognized as revenue in the entitlement year. Federal aids and certain state aids for reimbursable programs are recognized as revenue in the year related program expenditures are incurred. Aids received prior to meeting revenue recognition criteria are recorded as unearned revenue.

Estimates - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

Claims and Judgments - They are recorded as liabilities if all the conditions of Governmental Accounting Standards Board Pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in the governmental fund statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year end.

Changes in Accounting Principles - The City has implemented GASB Statement No. 68 *Accounting & Financing Reporting for Pension* and GASB Statement No. 71 *Pension Transition for Contributions Made Subsequent to The Measurement Date* in 2015.

CITY OF MILTON, WISCONSIN
 NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
 DECEMBER 31, 2015

NOTE 2 - Cash and Investments

State statutes permit the City to invest available cash balances, other than debt service funds, in time deposits of authorized depositories, state obligations, U.S. Treasury obligations, U.S. agency issues, repurchase agreements and other investments secured by federal securities, high grade commercial paper, and the local government pooled-investment fund administered by the state investment board. Available balances in the Debt Service Fund may be invested in municipal obligations, obligations of the United States and the local government pooled-investment fund. No significant violations of these restrictions occurred during the year.

As of December 31, 2015, the City had the following investments:

<u>INVESTMENT</u>	<u>WEIGHTED AVERAGE MATURITIES</u>	<u>FAIR VALUE</u>
Wisconsin Investment Services Cooperative	Less than one year	\$ 7,704,335
Ameritrade	More than one year	863,214
TOTAL		<u>\$ 8,567,549</u>

Fair (Market) Value of Deposits and Investments - Deposits and investments are reported at fair value. At December 31, 2015, the fair value of the City's deposits and investments approximated original cost, therefore no fair value adjustments were necessary.

Determining Fair Value - Fair value of the City's deposits and investments are determined as follows:

- 1) Deposits and investments with stated interest rates (savings account, certificates of deposit, repurchase agreements) are stated at cost,
- 2) Wisconsin Investment Services Cooperative holds funds in deposits and investments with stated interest rates (savings account, certificates of deposit, repurchase agreements), which are stated at cost, and
- 3) Ameritrade holds funds in investments with stated interest rates (certificates of deposit, money markets) which are stated at cost as well as fixed income investments valued using published market quotations.

Income Allocation - Interest income is generally allocated to the fund which owns the checking account, savings account, money market account, certificate of deposit, and investment.

Interest Rate Risk - State statutes limit investments in commercial paper, corporate bonds, and mutual bond funds to mature or may be tendered for purchase at the option of the holder within not more than seven years of the date acquired. The City does not have a formal investment policy that would further limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk - State statutes limit investments in commercial paper, corporate bonds, and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The City has no investment policy that would further limit its investment choices.

Custodial Credit Risk - Deposits - Custodial credit is the risk that, in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. The State of Wisconsin's Public Deposit Guarantee Fund created under Chapter 34 of the Wisconsin Statutes protects the municipality's designated public depositories against any losses of public funds up to \$400,000 subject to the total amount of the Guarantee Fund availability. As of December 31, 2015, \$1,209,651 of the City's bank balance of \$2,435,293 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 1,209,651
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CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 2 - Cash and Investments - Continued

Custodial Credit Risk - Investments - Custodial credit is the risk that, in the event of a bank failure, the City's investments may not be returned to it. As of December 31, 2015, \$4,263,310 of the City's investments of \$8,567,549 was exposed to custodial credit risk as follows:

Uninsured, collateral pledged by bank	\$	4,263,310
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NOTE 3 - Property Taxes

Property taxes attach as an enforceable lien on property in December when the tax roll is certified. Taxes are levied in December and payable in two installments on January 31 and July 31, or payable in full on January 31. Special assessments, charges, and personal property taxes are payable in full on January 31. The City bills and collects its own property taxes and also taxes for the State, County, Technical College, and Public Schools until February 1, at which time all uncollected real estate taxes are turned over to the County for collection. Delinquent personal property tax remains the collection responsibility of the City. Collection of the taxes and remittance of them to the appropriate entities are accounted for in the Tax Agency Fund. City property tax revenue is recognized in the year they are levied for and available for use. The 2015 tax roll (levied for 2016) has been set up as a receivable and offset by the amounts due to other governmental units and deferred income tax revenue for the City's portion. Advance tax collections are offset against the receivable.

NOTE 4 - Capital Assets

Capital asset balances and activity for the year ended December 31, 2015, are as follows:

	<u>BALANCES</u> <u>01/01/15</u>	<u>ADDITIONS</u>	<u>RETIREMENTS</u>	<u>BALANCES</u> <u>12/31/15</u>
<u>GOVERNMENTAL ACTIVITIES</u>				
<i>Capital assets not being depreciated:</i>				
Land	\$ 1,463,427	\$ -	\$ -	\$ 1,463,427
Construction in progress	-	<u>95,345</u>	-	<u>95,345</u>
Total capital assets not being depreciated	<u>1,463,427</u>	<u>95,345</u>	-	<u>1,558,772</u>
<i>Capital assets being depreciated</i>				
Buildings	8,732,344	546,193	-	9,278,537
Infrastructure	23,676,765	-	-	23,676,765
Improvements other than buildings	1,111,273	37,829	-	1,149,102
Machinery and equipment	<u>6,136,066</u>	<u>261,351</u>	<u>(117,588)</u>	<u>6,279,829</u>
Total capital assets being depreciated	<u>39,656,448</u>	<u>845,373</u>	<u>(117,588)</u>	<u>40,384,233</u>
Less accumulated depreciation for:				
Buildings	1,828,088	171,973	-	2,000,061
Infrastructure	3,829,656	291,432	-	4,121,088
Improvements other than buildings	362,270	44,351	-	406,621
Machinery and equipment	<u>4,729,047</u>	<u>195,519</u>	-	<u>4,924,566</u>
Total accumulated depreciation	<u>10,749,061</u>	<u>703,275</u>	-	<u>11,452,336</u>
Total capital assets being depreciated, net	<u>28,907,387</u>	<u>142,098</u>	<u>(117,588)</u>	<u>28,931,897</u>
GOVERNMENT ACTIVITIES				
CAPITAL ASSETS, NET	<u>\$ 30,370,814</u>	<u>\$ 237,443</u>	<u>\$ (117,588)</u>	<u>\$ 30,490,669</u>

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 4 - Capital Assets - Continued

Depreciation expense for governmental activities was charged to functions as follows:

General Government	\$ 46,767
Public Safety	137,740
Public Works	439,742
Culture, Recreation, and Education	78,982
Health and Human Service	44
TOTAL	<u>\$ 703,275</u>

	<u>BALANCES</u> 01/01/15	<u>ADDITIONS</u>	<u>RETIREMENTS</u>	<u>BALANCES</u> 12/31/15
<u>BUSINESS-TYPE ACTIVITIES</u>				
<i>Capital assets not being depreciated:</i>				
Land	\$ 109,302	\$ -	\$ -	\$ 109,302
Construction in progress	<u>-</u>	<u>130,404</u>	<u>-</u>	<u>130,404</u>
Total capital assets not being depreciated	<u>109,302</u>	<u>130,404</u>	<u>-</u>	<u>239,706</u>
<i>Capital assets being depreciated</i>				
Buildings	6,636,525	44,888	(1,000)	6,680,413
Improvements other than buildings	13,778,348	130,242	(48,650)	13,859,940
Machinery and equipment	<u>4,507,297</u>	<u>269,993</u>	<u>(44,000)</u>	<u>4,733,290</u>
Total capital assets being depreciated	<u>24,922,170</u>	<u>445,123</u>	<u>(93,650)</u>	<u>25,273,643</u>
Less accumulated depreciation for:				
Buildings	2,177,214	219,439	(1,000)	2,395,653
Improvements other than buildings	3,505,196	247,717	(48,650)	3,704,263
Machinery and equipment	<u>1,516,756</u>	<u>166,253</u>	<u>(44,000)</u>	<u>1,639,009</u>
Total accumulated depreciation	<u>7,199,166</u>	<u>663,409</u>	<u>(93,650)</u>	<u>7,738,925</u>
Total capital assets being depreciated, net	<u>17,723,004</u>	<u>(188,286)</u>	<u>-</u>	<u>17,534,718</u>
<u>BUSINESS-TYPE ACTIVITIES</u>				
CAPITAL ASSETS, NET	<u>\$ 17,832,306</u>	<u>\$ (57,882)</u>	<u>\$ -</u>	<u>\$ 17,774,424</u>

Depreciation expense was charged to functions as follows:

Business-type activities	
Water	\$ 258,341
Sewer	334,460
Storm Water	40,608
TOTAL	<u>\$ 633,409</u>

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 5 - Long-Term Obligations

Details of the City's long-term obligations are as follows:

Summary of Long-Term Obligations

	<u>BALANCES</u> 01/01/15	<u>ADDITIONS</u>	<u>PAYMENTS</u>	<u>BALANCES</u> 12/31/15	<u>AMOUNT</u> <u>DUE WITHIN</u> <u>ONE YEAR</u>
<u>GOVERNMENTAL ACTIVITIES:</u>					
Bonds payable	\$ 11,720,000	\$ -	\$ (560,000)	\$ 11,160,000	\$ 565,000
Notes payable	1,370,000	1,350,000	(295,000)	2,425,000	365,000
CDA revenue bonds payable	2,025,000	-	(90,000)	1,935,000	105,000
Capital leases payable	26,466	-	(26,466)	-	-
Premium	31,423	-	(2,897)	28,526	2,897
Compensated absences	274,103	634	-	274,737	27,474
Net OPEB obligation	<u>360,852</u>	<u>65,456</u>	<u>(16,681)</u>	<u>409,627</u>	<u>-</u>
TOTAL	<u>\$ 15,807,844</u>	<u>\$ 1,416,090</u>	<u>\$ (991,044)</u>	<u>\$ 16,232,890</u>	<u>\$ 1,065,371</u>

BUSINESS-TYPE ACTIVITIES:

Mortgage revenue bond					
Sewer	\$ 1,984,180	\$ -	\$ (225,121)	\$ 1,759,059	\$ 231,312
Water	-	2,820,000	-	2,820,000	145,000
General obligation bond					
Water	290,000	-	(15,000)	275,000	20,000
Debt discount	-	(25,380)	-	(25,380)	(1,692)
Compensated absences	66,411	-	(4,950)	61,461	6,146
Net OPEB obligation	<u>202,260</u>	<u>7,641</u>	<u>(130,892)</u>	<u>79,009</u>	<u>-</u>
TOTAL	<u>\$ 2,542,851</u>	<u>\$ 2,802,261</u>	<u>\$ (375,963)</u>	<u>\$ 4,969,149</u>	<u>\$ 400,766</u>

GOVERNMENTAL FUNDS

Interest costs incurred during the year totaled \$572,478 for governmental activities and \$84,667 for business-type activities. Total interest paid during the year aggregated \$557,196 for governmental activities and \$62,770 for business-type activities. Zero interest was capitalized in government-type and business-type capital assets.

General Obligation Debt

All general obligation debt is secured by the full faith and credit and unlimited taxing powers of the City. The general obligation debt is expected to be repaid with general property taxes, special assessments and tax increments (TIF). General obligation debt at December 31, 2015, is comprised of the following issues:

<u>ISSUE DESCRIPTION</u>	<u>RATES (%)</u>	<u>DATES OF</u> <u>MATURITY</u>	<u>BALANCE</u> 12/31/15
<u>GENERAL OBLIGATION BONDS</u>			
2007 Issue	4.00%	2026	\$ 3,035,000
2007 Issue	4.00%	2027	3,100,000
2010 Issue	1.00 - 2.20%	2016	100,000
2011 Issue	0.90 - 3.80%	2023	1,115,000
2011 Issue	2.40 - 4.50%	2031	1,870,000
2013 Issue	3.00 - 4.30%	2033	<u>1,940,000</u>
TOTAL GOVERNMENTAL FUNDS GENERAL OBLIGATION BONDS			<u>11,160,000</u>

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 5 - Long-Term Obligations - Continued

<u>ISSUE DESCRIPTION</u>	<u>RATES (%)</u>	<u>DATES OF MATURITY</u>	<u>BALANCE 12/31/15</u>
<u>GENERAL OBLIGATION NOTE</u>			
2011 Issue	0.60 - 3.15%	2021	\$ 930,000
2014 Issue	1.85%	2016	145,000
2015 Issue	2.65%	2025	<u>1,350,000</u>
TOTAL GOVERNMENTAL FUNDS GENERAL OBLIGATION NOTES			<u>2,425,000</u>
TOTAL GOVERNMENTAL FUNDS GENERAL OBLIGATION DEBT			<u>\$ 13,585,000</u>

Community Development Authority Lease Revenue Bonds

Community development authority bonds are not deemed a debt or obligation of the City, nor a charge against its general credit. It is solely an obligation of the Community Development Authority. Repayment is provided by annual charges to the general and capital projects funds paid from property taxes.

<u>ISSUE DESCRIPTION</u>	<u>RATE (%)</u>	<u>DATES OF MATURITY</u>	<u>ORIGINAL INDEBTEDNESS</u>	<u>BALANCE 12/31/15</u>
<u>Lease Revenue Bonds TIF #6**</u>				
2006 Issue	3.5 - 4.6%	2026	\$ 1,940,000	\$ 1,565,000
<u>Lease Revenue Bonds TIF #7**</u>				
2006 Issue	3.5 - 4.6%	2026	555,000	<u>370,000</u>
TOTAL LEASE REVENUE BONDS				<u>\$ 1,935,000</u>

*****Refinanced in subsequent event see Note 13***

ENTERPRISE FUND DEBT

Enterprise fund debt is expected to be repaid with water and sewer revenue. Enterprise fund debt at December 31, 2015, is comprised of the following issues:

<u>ISSUE DESCRIPTION</u>	<u>RATES (%)</u>	<u>DATES OF MATURITY</u>	<u>BALANCE 12/31/15</u>
<u>General Obligation Bond</u>			
2007 Water Issue	4.00%	2027	\$ 275,000
<u>Mortgage Revenue Bond</u>			
2002 Sewer Issue	2.75%	2022	1,759,059
2015 Water Issue	4.00%	2030	<u>2,820,000</u>
TOTAL ENTERPRISE FUND DEBT			<u>\$ 4,854,059</u>

Mortgage Revenue Bond Requirements

The City's Mortgage Revenue Bonds require that cash be set aside in separate funds and restricted for specific purposes. The sewer utility is required to set money aside in a special redemption fund the required and actual amounts for 2015 were \$162,270.

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 5 - Long-Term Obligations - Continued

Equipment Replacement Fund Requirements

The Sewer Utility has established an equipment replacement fund to be used for significant wastewater treatment mechanical equipment replacement as required by the Wisconsin Department of Natural Resources as a condition to receiving construction grants. At December 31, 2015, this fund had available resources of \$896,467.

General Obligation Debt Limit Calculation

The 2015 equalized valuation of the City as certified by the Wisconsin Department of Revenue is \$362,028,200. The legal debt limit and margin of indebtedness as of December 31, 2015, in accordance with Section 67.03(1)(b) of the Wisconsin Statutes follows:

Debt limit (5% of \$362,028,200)	\$ 18,101,410
Applicable long-term debt	<u>(13,860,000)</u>
MARGIN OF INDEBTEDNESS	<u>\$ 4,241,410</u>

Maturities of Long-Term Obligations

Maturities of the long-term obligations at December 31, 2015, are:

YEARS	GENERAL OBLIGATION DEBT		CDA LEASE REVENUE BONDS		ENTERPRISE FUND DEBT	
	PRINCIPAL	INTEREST	PRINCIPAL	INTEREST	PRINCIPAL	INTEREST
2016	\$ 930,000	\$ 488,668	\$ 105,000	\$ 84,940	\$ 396,312	\$ 137,066
2017	950,000	442,122	115,000	80,263	422,673	116,080
2018	975,000	412,088	130,000	74,963	429,209	106,709
2019	985,000	380,514	160,000	68,615	440,925	96,677
2020	1,040,000	346,827	180,000	61,090	447,825	85,999
2021-2025	5,595,000	1,159,906	1,030,000	171,258	1,582,115	281,404
2026-2030	2,510,000	310,645	215,000	4,945	1,135,000	98,694
2031-2033	<u>600,000</u>	<u>32,200</u>	-	-	-	-
TOTAL	<u>\$13,585,000</u>	<u>\$3,572,970</u>	<u>\$ 1,935,000</u>	<u>\$ 546,074</u>	<u>\$ 4,854,059</u>	<u>\$ 922,629</u>

Other long-term obligations (compensated absences and post-retirement healthcare benefit OPEB liability) for the governmental activities are generally liquidated by the general fund and by the water, sewer, and storm water funds for business-type activities.

NOTE 6 - Wisconsin Retirement System

Plan Description - The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

CITY OF MILTON, WISCONSIN
 NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
 DECEMBER 31, 2015

NOTE 6 - Wisconsin Retirement System - Continued

Vesting - For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided - Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments - The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2005	2.6%	7%
2006	0.8	3
2007	3.0	10
2008	6.6	0
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 6 - Wisconsin Retirement System - Continued

Contributions - Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$139,961 in contributions from the employer.

Contribution rates as of December 31, 2015 are:

Employee Category	Employee	Employer
General	6.8%	6.8%
Executives & Elected Officials	7.7%	7.7%
Protective with Social Security	6.8%	9.5%
Protective without Social Security	6.8%	13.1%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2015, the City reported a liability (asset) of (\$359,296) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2013 rolled forward to December 31, 2014. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2014, the City's proportion was 0.01462769%, which was a decrease of 0.00006675% from its proportion measured as of December 31, 2013.

For the year ended December 31, 2015, the City recognized pension expense of \$140,934.

At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 52,087	\$ -
Changes in assumptions	-	-
Net differences between projected and actual earnings on pension plan investments	173,989	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	(269)
Employer contributions subsequent to the measurement date	154,918	-
Total	\$ 380,994	\$ (269)

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 6 - Wisconsin Retirement System - Continued

\$154,918 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ended June 30:	Deferred Outflow of Resources	Deferred Inflows of Resources
2016	\$ 44,468	\$ (50)
2017	44,468	(50)
2018	44,468	(50)
2019	44,468	(50)
2020	44,468	(50)
Thereafter	3,736	(19)

Actuarial Assumptions - The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2013
Measurement Date of Net Pension Liability (Asset)	December 31, 2014
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Market Value
Long-Term Expected Rate of Return:	7.2%
Discount Rate:	7.2%
Salary Increases:	
Inflation	3.2%
Seniority/Merit	0.2% - 5.8%
Mortality:	Wisconsin 2012 Mortality Table
Post-retirement Adjustments*	2.1%

* No Post-Retirement Adjustment is Guaranteed - Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009 - 2011. The total pension liability for December 31, 2014 is based upon a roll-forward of the liability calculated from the December 31, 2013 actuarial valuation.

Long-Term Expected Return on Plan Assets - The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 6 - Wisconsin Retirement System - Continued

Asset Class	Long-Term Real Rate of Return	Target Allocation
US Equities	5.3%	21%
International Equities	5.7%	23%
Fixed Income	1.7%	36%
Inflation Sensitive Assets	2.3%	20%
Real Estate	4.2%	7%
Private Equity/Debt	6.9%	7%
Multi-Asset	3.9%	6%
Cash	0.9%	-20%

Single Discount Rate - A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.56%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage- point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	1% Decrease to Discount Rate (6.20%)	Current Discount Rate (7.20%)	1% Increase To Discount Rate (8.20%)
City of Milton's proportionate share of the net pension liability (asset)	\$ 1,013,636	\$ (359,296)	\$ (1,443,582)

Pension Plan Fiduciary Net Position - Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <http://legis.wisconsin.gov/lab/> and reference report number 15-11.

Payables to the Pension Plan

At December 31, 2015, the City reported a payable of \$10,626 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2015.

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 7 - Post-Employment Healthcare Benefits

Plan Description - The City, through its substantive commitment to provide other post-employment benefits (OPEB), maintains a single-employer defined benefit plan to provide certain post-retirement healthcare benefits to former employees who meet retirement eligibility requirements and continue retiree medical coverage until he/she is eligible for Medicare. The City is under contractual obligation to provide these post-retirement healthcare benefits. Because the Plan consists solely of the City's firm commitment to provide OPEB through the payment of premiums to insurance companies on behalf of its eligible retirees, no stand-alone financial report is either available or generated.

Funding Policy - Premiums under the Plan for post-employment healthcare benefits are funded by retirees desiring such coverage via co-pays paid to the City in accordance with rates established by the City and from the City itself from appropriate governmental and business-type funds on a pay-as-you-go basis. The City may make additional contributions as determined by management. For the year ended December 31, 2015, the net outlay from the City, which equaled \$16,681, represents the City's net cost paid for current year premiums due.

Annual OPEB Cost and Net OPEB Obligation - The City's annual OPEB cost is calculated based on the annual required contribution (ARC) of the City, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period of 30 years. The following table illustrates the components of the City's annual OPEB cost for the year, the amount actually contributed to the Plan, and changes in the City's net OPEB obligation:

Annual required contribution		\$ 73,097	
Adjustment		(130,892)	
Contributions made		<u>(16,681)</u>	
(Decrease) in net OPEB obligation		(74,476)	
Net OPEB obligation - beginning of year		<u>563,112</u>	
NET OPEB OBLIGATION - END OF YEAR		<u>\$ 488,636</u>	

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for 2015 were as follows:

<u>Fiscal Year</u> <u>Ended</u>	<u>Annual</u> <u>OPEB Cost</u>	<u>Percentage of</u> <u>Annual OPEB</u> <u>Cost Contributed</u>	<u>Net OPEB</u> <u>Obligation -</u> <u>End of Year</u>
12/31/13	\$ 104,743	37.63%	\$ 491,125
12/31/14	104,743	31.27	563,112
12/31/15	73,097	22.82	488,636

Funding Status and Funding Progress - As of December 31, 2015, the most recent actuarial valuation date, the Plan was funded in the amount of \$-0- or 0 percent of the actuarial accrued liability (AAL). The AAL for benefits equaled \$755,849, resulting in an unfunded actuarial accrued liability (UAAL) of \$755,849. The covered payroll (annual payroll of active employees covered the Plan) equaled \$773,077, and the ratio of the UAAL to the covered payroll equaled 97.8 percent.

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 7 - Post-Employment Healthcare Benefits - Continued

Actuarial Methods and Assumptions - Actuarial valuations of the Plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. The actuarial determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits are based on the types of benefits provided under the Plan at the time of each valuation and on the pattern of sharing of benefit costs between the employer and plan members. Projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of unknown legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial calculations reflect a long-term perspective and actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and assets.

The schedule of funding progress, presented as RSI following the notes to the basic financial statements, presents multi-year trend information about whether the actuarial value of Plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The actuarial valuation dated December 31, 2015, used the entry age actuarial cost method. The assumptions and methods used in the valuation were 1.0 percent discount rate, which approximates the expected rate of return on investments held by the City, 2.0 percent payroll growth rate, and a level percentage amortization method over 30 years with open period.

NOTE 8 - Interfund Receivables, Payables, Advances, and Transfers

Individual interfund receivable and payable balances at December 31, 2015, are as follows:

<u>RECEIVABLE FUND</u>	<u>PAYABLE FUND</u>	<u>AMOUNT</u>
Due from/to Other Funds:		
Refuse and Recycling	General Fund	\$ 272,696
Sewer	General Fund	116,732
Water	General Fund	12,200
Dog Park	Crossridge Park	5,000
Storm Water	General Fund	2,188
TOTAL		<u>\$ 408,816</u>

The above balances resulted from the timing differences between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All amounts are due within one year. For the Statement of Net Position, interfund balances which are owed within the governmental and business activities are netted and eliminated.

Individual fund transfers during 2015 are as follows:

<u>RECEIVING FUND</u>	<u>PAYING FUND</u>	<u>AMOUNT</u>
Transfers:		
Debt Service	General Fund	\$ 742,497
Debt Service	TIF #6	188,300
Debt Service	Sewer	72,200
Debt Service	Storm Water	64,495
General Fund	Water	190,085

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 8 - Interfund Receivables, Payables, Advances, and Transfers - Continued

<u>RECEIVING FUND</u>	<u>PAYING FUND</u>	<u>AMOUNT</u>
Transfers - Continued:		
General Fund	Sewer	\$ 4,292
General Fund	TIF #6	7,500
General Fund	TIF #7	7,500
Library Fund	General Fund	247,393
Capital Projects	General Fund	549,263
TOTAL		<u>\$ 2,073,525</u>

Generally, transfers are used to move revenue from the fund that collects them to the fund that the budget requires to expend them and use unrestricted revenue collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

NOTE 9 - Fund Balances and Net Position

Portions of fund balances and net position are not available for current appropriation or expenditure as follows:

Governmental Funds

<u>FUND</u>	<u>PURPOSE/REASON</u>	<u>AMOUNT</u>
<u>Nonspendable</u>		
General	Prepaid Items	<u>\$ 28,234</u>
<u>Restricted</u>		
TIF #6	Capital Projects	\$ 249,500
TIF #7	Capital Projects	8,132
TIF #8	Capital Projects	121,471
Grant Fund	Rehab Loans	48,157
Sidewalk Fund	Sidewalks	135,997
Refuse and Recycling	Refuse and Recycling	9,701
Dog Park	Dog Park	11,005
Capital Projects	Capital Projects	900,506
Library Fund	Library	95,910
Small Business Development	Small Business	25,000
Crossridge Park	Crossridge Park	62,937
Total Restricted Fund Balances and Governmental Activities Net Position		<u>\$ 1,668,316</u>
Enterprise	Water Bond Requirements	\$ 374,444
Enterprise	Sewer Bond Requirements	819,363
Enterprise	Storm Sewer Requirements	20,000
Total Business-Type Activities Net Position		<u>\$ 1,213,807</u>
<u>Assigned</u>		
General	Future OPEB payout	<u>\$ 164,800</u>

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 10 - Tax Incremental Finance Districts

Tax increment financing, as authorized by Section 66.1105 of the Wisconsin Statutes, is a method by which the City can recover its development and public improvement costs in Tax Incremental Finance (TIF) District designated areas. These costs are recovered from the increased valuation in the designated area. The City has financed development and public improvement costs in its Districts through general fund advances and through the issuance of general obligation long-term debt. Project costs have been reported primarily as Capital Projects Funds expenditures. Tax increments will be used to repay general fund advances and to meet maturing debt obligations incurred to provide financing for development and public improvement costs within each District. Each District is allowed to collect tax increments until its termination date. Any over-collections are returned to the various taxing entities of the District. The City becomes liable for any cost not recovered by the termination date.

The City has three Tax Incremental Financing Districts. The following are project summaries of the activity and status of the TIF Districts through December 31, 2015:

	TIF DISTRICT		
	<u>#6</u>	<u>#7</u>	<u>#8</u>
SOURCES OF FUNDS			
Tax increments	\$ 6,163,571	\$ 618,261	\$ 844,771
Grants	265,009	-	15,000
Interest income	119,963	-	5,846
Sales of property	91,098	-	-
Proceeds from long-term debt	7,815,000	555,000	220,000
Rent	86,590	-	12,040
Contributions	1,250	-	44,793
Transfer from other TIF's	29,179	-	-
Transfer from debt service	259,566	-	-
Transfer from general fund	-	-	56,625
Transfer from special revenue funds	-	-	87,075
Exempt computer aids	45,712	1,170	52,497
TOTAL SOURCES	<u>14,876,938</u>	<u>1,174,431</u>	<u>1,338,647</u>
USES OF FUNDS			
Administrative expenditures	325,030	159,797	65,608
Project cost	3,319,333	516,302	159,915
Principal and interest on long-term debt	5,010,692	354,442	98,852
Debt issuance costs	38,636	-	4,691
Transfer to capital projects	4,418,626	79,350	545,181
Transfer to debt service	1,410,127	48,758	-
Transfer to general fund	37,500	7,500	333,429
Transfer to park fund	-	-	9,500
TOTAL USES	<u>14,559,944</u>	<u>1,166,299</u>	<u>1,217,176</u>
FUND BALANCES AS OF DECEMBER 31, 2015	<u>\$ 316,994</u>	<u>\$ 8,132</u>	<u>\$ 121,471</u>
FUTURE REQUIREMENTS			
Debt service	\$ 7,070,847	\$ 471,653	\$ 152,394
Accounts payable	186	193	-
TOTAL FUTURE REQUIREMENTS	<u>7,071,033</u>	<u>471,846</u>	<u>152,394</u>
Less cash on hand	(315,896)	(8,325)	(121,471)
BALANCE TO BE COLLECTED ON TIF DISTRICT	<u>\$ 6,755,137</u>	<u>\$ 463,521</u>	<u>\$ 30,923</u>
2015 Tax Increment	<u>\$ 784,626</u>	<u>\$ 85,943</u>	<u>\$ -</u>

CITY OF MILTON, WISCONSIN
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued
DECEMBER 31, 2015

NOTE 11 - Risk Management

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; employee health and accident claims; and natural disasters. For all risks of loss, the City's policy is to purchase commercial insurance. Settled claims have not exceeded commercial insurance coverage in any of the past three years and there has been no significant reduction in insurance coverage from the prior year.

NOTE 12 - Joint Venture

The City and Town of Milton share equally in the control and operating cost of a joint fire department. Each municipality appoints three members to the Milton Joint Fire Commission. Each municipality pays 50 percent of the operating and capital costs of the fire department. The City paid \$288,585 of operating expenses during 2015. Financial information is available from the Fire Commission upon request.

NOTE 13 - Subsequent Event

In January 2016, the City refinanced the existing community development authority lease revenue bonds and reissued \$1,845,000 in community development lease revenue refunding bonds. The bonds are payable using TIF District 6 & 7 funds in annual installments on March 1 of each year with the first payment of \$140,000 due on March 1, 2017, and the final payment of \$195,000 due on March 1, 2026. Interest is payable semi-annually starting March 1, 2016 at a varying interest rate of 1.0 - 2.7 percent.

On April 6, 2016 the Common Council authorized the use of \$115,200 and \$38,400 in the general fund and water utility, respectively to fund a post-employment healthcare reimbursement plan for ten non-represented employees who were previously eligible for post-employment healthcare benefits as noted in Note 7. The City of Milton will continue to annually fund \$800 into the post-employment healthcare reimbursement plan for those ten employees until their employment with the City terminates. After the Council action on April 6, 2016, there are currently three represented employees who are eligible for the post-employment healthcare benefits as noted in Note 7. Those three employees result in an annual required contribution of \$49,786.

NOTE 14 - Change in Accounting Principle

The change in accounting principles adjustment of \$740,263 on the statement of activities is due to the adoption of GASB 68 *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71 *Pension Transition for Contributions Made Subsequent to the Measurement Date*.

CITY OF MILTON, WISCONSIN

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF MILTON, WISCONSIN
POST-EMPLOYMENT HEALTHCARE BENEFITS SCHEDULES
YEAR ENDED DECEMBER 31, 2015

SCHEDULE OF FUNDING PROGRESS

Year Ended December 31	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a) / c)
2013	12/31/12	\$ 24,530	\$ 1,513,434	\$ 1,488,904	1.6%	\$ 563,038	264.4%
2014	12/31/12	\$ 24,530	\$ 1,513,434	\$ 1,488,904	1.6%	\$ 517,586	287.7%
2015	12/31/15	\$ -	\$ 755,849	\$ 755,849	0.0%	\$ 773,077	97.8%

SCHEDULE OF EMPLOYER CONTRIBUTIONS

Year Ended December 31	Annual Required Contribution	Actual Contribution	Percentage Contributed
2013	\$ 112,623	\$ 39,420	35.0%
2014	\$ 112,623	\$ 32,756	29.1%
2015	\$ 73,097	\$ 16,681	22.8%

The accompanying notes an integral part of these financial statements.

CITY OF MILTON, WISCONSIN
WISCONSIN RETIREMENT SYSTEM SCHEDULES
YEAR ENDED DECEMBER 31, 2015

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
Last 10 Fiscal Years

	2015
City's proportion of the net pension liability (asset)	0.01462769%
City's proportionate share of the net pension liability (asset)	\$ (359,296)
City's covered employee payroll	\$ 1,754,899
Proportionate share of the net pension liability (asset) as a percentage of its covered employee payroll	-20.47%
Plan fiduciary net position as a percentage of the total pension liability	102.74%

SCHEDULE OF CONTRIBUTIONS
Last 10 Fiscal Years

	2015
Contractually required contribution	\$ 139,961
Contributions in relation to the contractually required contribution	<u>(139,961)</u>
Contribution deficiency (excess)	<u>\$ -</u>
City's covered employee payroll	<u>\$ 1,754,899</u>
Contributions as a percentage of covered employee payroll	7.98%

The City implemented the Government Accounting Standards Board Statement No. 68 for the year ended December 31, 2015. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the 9 preceding years.

Notes to Required Supplementary Information for the Year Ended December 31, 2015

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions. There were no changes in the assumptions.

CITY OF MILTON, WISCONSIN
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
YEAR ENDED DECEMBER 31, 2015

	BUDGETED AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET
	ORIGINAL	FINAL		
REVENUE				
Taxes	\$ 2,728,533	\$ 2,728,533	\$ 2,729,471	\$ 938
Intergovernmental	1,074,034	1,074,034	1,086,795	12,761
Licenses and permits	112,300	112,300	132,393	20,093
Fines, forfeits, and penalties	59,000	59,000	55,882	(3,118)
Public charges for services	22,300	22,300	19,076	(3,224)
Intergovernmental charges for services	85,988	85,988	53,320	(32,668)
Other	40,074	80,674	84,237	3,563
TOTAL REVENUE	<u>4,122,229</u>	<u>4,162,829</u>	<u>4,161,174</u>	<u>(1,655)</u>
EXPENDITURES				
Current				
General government	795,093	784,412	699,990	84,422
Public safety	1,280,121	1,382,421	1,390,201	(7,780)
Public works	779,616	789,818	683,108	106,710
Health and human services	18,878	5,975	4,380	1,595
Culture, recreation, and education	178,400	196,782	273,362	(76,580)
Conservation and development	64,075	79,242	78,488	754
Capital outlay	500	26,100	37,716	(11,616)
TOTAL EXPENDITURES	<u>3,116,683</u>	<u>3,264,750</u>	<u>3,167,245</u>	<u>97,505</u>
EXCESS OF REVENUE OVER EXPENDITURES	<u>1,005,546</u>	<u>898,079</u>	<u>993,929</u>	<u>95,850</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	170,000	170,000	209,377	39,377
Transfers out	(1,175,546)	(1,175,546)	(1,539,153)	(363,607)
TOTAL OTHER FINANCING (USES)	<u>(1,005,546)</u>	<u>(1,005,546)</u>	<u>(1,329,776)</u>	<u>(324,230)</u>
NET CHANGE IN FUND BALANCE	-	(107,467)	(335,847)	(228,380)
FUND BALANCE AT BEGINNING OF YEAR	<u>1,472,146</u>	<u>1,472,146</u>	<u>1,472,146</u>	<u>-</u>
FUND BALANCE AT END OF YEAR	<u>\$ 1,472,146</u>	<u>\$ 1,364,679</u>	<u>\$ 1,136,299</u>	<u>\$ (228,380)</u>

CITY OF MILTON, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
ON BUDGETARY ACCOUNTING AND CONTROL
YEAR ENDED DECEMBER 31, 2015

NOTE 1 - Budgetary Information - Budgets are adopted each fiscal year for the general fund in accordance with Section 65.90 of the Wisconsin Statutes. The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. In August of each year, all department heads of the City submit appropriations so that a budget may be prepared. Prior to October 15, City management submits to the Common Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
2. A public hearing is conducted for taxpayers to approve the budget. This includes all required public notifications and publications prior to the public hearing.
3. Prior to December 1, the budget is legally enacted through passage of a Resolution.
4. All budget revisions must be approved by the Common Council.
5. Formal budgetary integration is employed as a management control device during the year for the general fund.
6. Budgets are adopted on a basis consistent with Generally Accepted Accounting Principles in the United States of America.
7. Budgetary expenditure control is exercised at the department level within the fund.
8. Budgeted amounts are as authorized in the original budget resolution and subsequent revisions authorized by the Common Council.
9. The supplemental appropriations to increase the General Fund budget during the year were \$148,067.
10. Appropriations lapse at year end, except those specifically carried forward by Common Council action.
11. Encumbrance accounting is not used.

NOTE 2 - Excess of Actual Expenditures Over Budget - The following expenditure classifications had an excess of actual expenditure over budget.

General Fund	
Public Safety	\$ 7,780
Culture, Recreation & Education	76,580
Capital Outlay	11,616

CITY OF MILTON, WISCONSIN
OTHER SUPPLEMENTARY INFORMATION

CITY OF MILTON, WISCONSIN
COMBINING BALANCE SHEETS
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2015

ASSETS	SPECIAL REVENUE							CAPITAL PROJECTS		NONMAJOR GOVERNMENTAL FUNDS
	GRANT FUND	SIDEWALK FUND	SMALL BUSINESS DEVELOPMENT	LIBRARY FUND	REFUSE AND RECYCLING FUND	DOG PARK	CROSSRIDGE PARK	TIF #7	TIF #8	
Cash and investments	\$ 48,157	\$ 135,997	\$ 5,000	\$ 101,168	\$ 27,633	\$ 6,005	\$ 68,815	\$ 8,325	\$ 121,471	\$ 522,571
Receivables										
Taxes	-	-	-	-	-	-	-	85,943	-	85,943
Accounts and other	-	-	-	-	6,032	-	-	-	-	6,032
Loans receivable	261,247	-	20,000	-	-	-	-	-	-	281,247
Due from other funds	-	-	-	-	272,696	5,000	-	-	-	277,696
TOTAL ASSETS	\$ 309,404	\$ 135,997	\$ 25,000	\$ 101,168	\$ 306,361	\$ 11,005	\$ 68,815	\$ 94,268	\$ 121,471	\$ 1,173,489
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES										
LIABILITIES										
Accounts payable	\$ -	\$ -	\$ -	\$ 3,631	\$ 23,964	\$ -	\$ 878	\$ 193	\$ -	\$ 28,666
Due to other funds	-	-	-	-	-	-	5,000	-	-	5,000
Unearned revenue - other	261,247	-	-	1,627	272,696	-	-	-	-	535,570
TOTAL LIABILITIES	261,247	-	-	5,258	296,660	-	5,878	193	-	569,236
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue - tax roll	-	-	-	-	-	-	-	85,943	-	85,943
FUND BALANCES										
Restricted	48,157	135,997	25,000	95,910	9,701	11,005	62,937	8,132	121,471	518,310
TOTAL LIABILITIES, DEFERRED INFLOWS RESOURCES, AND FUND BALANCES	\$ 309,404	\$ 135,997	\$ 25,000	\$ 101,168	\$ 306,361	\$ 11,005	\$ 68,815	\$ 94,268	\$ 121,471	\$ 1,173,489

CITY OF MILTON, WISCONSIN
COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2015

	SPECIAL REVENUE							CAPITAL PROJECTS		NONMAJOR GOVERNMENTAL FUNDS
	GRANT FUND	SIDEWALK FUND	SMALL BUSINESS DEVELOPMENT	LIBRARY FUND	REFUSE AND RECYCLING FUND	DOG PARK	CROSSRIDGE PARK	TIF #7	TIF #8	
REVENUE										
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$78,142	\$ -	\$ 78,142
Special assessments	-	1,637	-	-	-	-	-	-	-	1,637
Intergovernmental	-	-	-	61,025	20,874	-	-	87	8,138	90,124
Public charges for services	-	-	-	9,477	266,172	-	5,885	-	-	281,534
Other	8,796	-	-	23,139	30	412	54,949	-	501	87,827
TOTAL REVENUE	<u>8,796</u>	<u>1,637</u>	<u>-</u>	<u>93,641</u>	<u>287,076</u>	<u>412</u>	<u>60,834</u>	<u>78,229</u>	<u>8,639</u>	<u>539,264</u>
EXPENDITURES										
Current										
General government	-	-	-	-	-	-	-	150	-	150
Public works	-	-	-	-	306,464	-	-	-	-	306,464
Culture, recreation, and education	-	-	-	290,819	-	570	4,812	-	-	296,201
Conservation and development	2,075	-	-	-	-	-	-	-	-	2,075
Capital outlay	-	20,882	-	2,323	-	-	27,381	33,922	446	84,954
Debt service										
Principal	-	-	-	-	-	-	-	25,000	20,000	45,000
Interest and fiscal charges	-	-	-	-	-	-	-	17,221	3,832	21,053
TOTAL EXPENDITURES	<u>2,075</u>	<u>20,882</u>	<u>-</u>	<u>293,142</u>	<u>306,464</u>	<u>570</u>	<u>32,193</u>	<u>76,293</u>	<u>24,278</u>	<u>755,897</u>
EXCESS OF REVENUE OVER (UNDER) EXPENDITURES	<u>6,721</u>	<u>(19,245)</u>	<u>-</u>	<u>(199,501)</u>	<u>(19,388)</u>	<u>(158)</u>	<u>28,641</u>	<u>1,936</u>	<u>(15,639)</u>	<u>(216,633)</u>
OTHER FINANCING SOURCES (USES)										
Transfers in	-	-	-	247,393	-	-	-	-	-	247,393
Transfers out	-	-	-	-	-	-	-	(7,500)	-	(7,500)
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>247,393</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(7,500)</u>	<u>-</u>	<u>239,893</u>
NET CHANGE IN FUND BALANCES	6,721	(19,245)	-	47,892	(19,388)	(158)	28,641	(5,564)	(15,639)	23,260
FUND BALANCES (DEFICIT) AT BEGINNING OF YEAR	<u>41,436</u>	<u>155,242</u>	<u>25,000</u>	<u>48,018</u>	<u>29,089</u>	<u>11,163</u>	<u>34,296</u>	<u>13,696</u>	<u>137,110</u>	<u>495,050</u>
FUND BALANCES AT END OF YEAR	<u>\$48,157</u>	<u>\$ 135,997</u>	<u>\$ 25,000</u>	<u>\$ 95,910</u>	<u>\$ 9,701</u>	<u>\$ 11,005</u>	<u>\$ 62,937</u>	<u>\$ 8,132</u>	<u>\$121,471</u>	<u>\$ 518,310</u>

CITY OF MILTON, WISCONSIN

OTHER REPORT

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Common Council
City of Milton, Wisconsin

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Milton ("City") as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 24, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hawkins Ash CPAs, LLP

La Crosse, Wisconsin
May 24, 2016